



*Financial Report*  
*December 31, 2014*



*TOWN OF MALTA, NEW YORK*  
*TABLE OF CONTENTS*  
*DECEMBER 31, 2014*

	Page
Management's Discussion and Analysis	1-13
Independent Auditor's Report on the Financial Statements	14-16
Government-Wide Financial Statements	
Statement of Net Position	17
Statement of Activities and Changes in Net Position	18
Governmental Fund Financial Statements	
Combined Balance Sheet - Governmental Funds	19-20
Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	21-22
Fiduciary Fund Financial Statements	
Statement of Fiduciary Net Position	23
Statement of Changes in Fiduciary Net Position	24
Budgetary Comparison Financial Statements	
Budgetary Comparison Statement-Townwide General Fund	25-26
Budgetary Comparison Statement-Town Outside Village General Fund	27-28
Budgetary Comparison Statement-Town Outside Village Highway Fund	29-30
Budgetary Comparison Statement-Library Fund	31
Budgetary Comparison Statement-Fire Protection Fund	32
Notes to the Financial Statements	33-63
Additional Report Required by Government Auditing Standards	
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit on Financial Statements Performed in Accordance with Government Auditing Standards	64-65

Supplementary Information

Revenue Comparison Graph

66

Expenditure Comparison Graph

67



# TOWN OF MALTA

Saratoga County

2540 Route 9  
Malta, NY 12020

*TOWN OF MALTA, NEW YORK*  
*MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)*  
*DECEMBER 31, 2014*

To the Members of the Town Board and Town Residents  
Town of Malta, New York

The accompanying management discussion and analysis of the Town of Malta's ("the Town") financial performance has been prepared to provide an overview of the Town's financial activities for the fiscal year ended December 31, 2014. This discussion and analysis is only an introduction and should be read in conjunction with the Town's financial statements, which immediately follow this section.

## **FINANCIAL HIGHLIGHTS**

- Construction began on the Round Lake Preserve which will provide public access to Round Lake. A capital project budget has been established at \$900,000 with \$400,000 funded with a grant from New York State. The project was 55% complete as of December 31, 2014 (\$488,000 in expenses incurred).
- The Town experienced continued economic growth in 2014 as a result of the continued construction at the GlobalFoundries site and various other commercial and residential construction projects. In relation to this growth the Town received mitigation fees to offset project impacts to traffic, recreation and open space.
- Expansion of the Luther Forest recreation field complex which began in 2014 provides for restrooms and concession areas as well as additional softball fields. A capital project budget has been established at \$1,345,000 which will be funded with recreation mitigation fees, parkland fees and unappropriated fund balance. The project was 47% complete as of December 31, 2014 (\$628,000 in expenses incurred).
- The design of traffic improvements along the Round Lake Road Corridor continued in 2014 with 80% of the cost funded with federal transportation aid. A capital project of \$580,000 has been established with \$543,000 being expended as of December 31, 2014.
- Total Town revenues generated in 2014 were \$11,201,000 compared to total governmental activity costs of \$12,618,000.

*TOWN OF MALTA, NEW YORK*  
*MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)*  
*DECEMBER 31, 2014*

## USING THIS FINANCIAL REPORT

This financial report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities and Changes in Net Position provide information about the activities of the Town as a whole and present a comprehensive view of the Town's finances. Fund Financial Statements have also been included for the Town's governmental activities which provide information on how services were financed in the short term as well as what remains for future spending. These fund financial statements also report the Town's operations in more detail than the government-wide statements by providing information about the Town's most significant funds. Budgetary comparison statements have also been included for the Town's significant governmental funds.

### Reporting the Town as a Whole

One of the most important questions asked about the Town's finances is "Has the Town's financial condition as a whole improved or declined as a result of the year's activities?" The Statement of Net Position and the Statement of Activities and Changes in Net Position provide information about the Town as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. You can think of the Town's net position -- the difference between assets, what the citizens own, and the liabilities, what the citizens owe, as one way to measure the Town's financial health, or financial position. Over time, increases or decreases in the Town's net position is one indicator of whether its financial health is improving or deteriorating. You will need to consider the other nonfinancial factors, however, such as changes in the Town's property and sales tax base, population, the local economy, and the condition of the Town's capital assets (roads, buildings, parks) to assess the overall health of the Town.

The Town also recognizes four competing needs which must be balanced to in order to be successful:

- Provide quality services to its residents
- Maintain public facilities and infrastructure
- Recruit, train and retain employees that meet our goal of excellent customer service
- Maintain fiscal integrity

*TOWN OF MALTA, NEW YORK*  
*MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)*  
*DECEMBER 31, 2014*

**USING THIS FINANCIAL REPORT, continued**

All four are as equally important, therefore neglecting any one or placing more importance on another will negatively impact the Town's overall goals. In order to ensure the fiscal strength of the Town while at the same time limiting the accumulation of fund balance so that service, maintenance and personnel issues can be addressed, the Town will attempt to maintain an amount equivalent to at least two (2) months of general operating expenditures as unassigned fund balance, but also taking into account anticipated future capital improvements and repairs (ie, road infrastructure improvements). In the event of an emergency situation or due to legislative mandates that materially affects the Town's financial operations, the Town might need to reduce the unassigned fund balance below the targeted minimum, but the Town will attempt to replenish these amounts within the next two fiscal years.

Reporting the Town's Most Significant Funds

Fund Financial Statements

The Town reports its operations using governmental funds. Some of these funds are required to be established by State law and others are established by the Town Board to help it control money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The Town uses a Townwide General Fund, a Town Outside Village General Fund, a Town Outside Village Highway Fund, a Fire Protection Fund, a Library Fund, a Water Supply Fund, Sewer District Funds, Lighting District Funds and Capital Projects Funds to account for its various financial resources. These governmental funds focus on how monies flow into and out of those funds and the balances left at year-end that are available for spending. Governmental funds are reported using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when they are susceptible to accrual, ie., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period.

The Town as Trustee

The Town is the trustee, or fiduciary, for assets that belong to others. The Town is responsible for ensuring that the assets reported in these trust funds are used for their intended purposes. A volunteer firefighter's' service award program is the Town's primary fiduciary fund.

*TOWN OF MALTA, NEW YORK*  
*MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)*  
*DECEMBER 31, 2014*

**THE TOWN AS A WHOLE**

Net Position

The Town's total net position increased from \$59.2 million a year ago to \$61.4 million this year. Our analysis below focuses on the net assets of the Town's governmental activities.

Net Position (in Thousands)	<u>2013</u>	<u>2014</u>
Current assets	\$ 5,283	\$ 4,783
Noncurrent assets, primarily restricted cash and investments	7,546	6,642
Capital assets, net of depreciation	<u>53,417</u>	<u>56,552</u>
Total assets	<u>\$66,246</u>	<u>\$67,977</u>
	<u>2013</u>	<u>2014</u>
Current liabilities	\$ 1,957	\$ 1,242
Long-term liabilities	<u>5,057</u>	<u>5,310</u>
Total liabilities	<u>\$ 7,014</u>	<u>\$ 6,552</u>
Net position:		
Net investment in capital assets	\$49,942	\$53,271
Restricted	2,777	2,258
Unrestricted	<u>6,513</u>	<u>5,896</u>
Total net position	<u>\$59,232</u>	<u>\$61,425</u>

Total net position of the Town, including contributed infrastructure, increased by \$2,193,000 or by 3.70%. Unrestricted net position, the part of the net position that can be used to finance day-to-day operations without constraints established by enabling legislation or other legal requirements decreased by \$617,000 of which \$443,000 is attributable to the Town's annual other post employee benefit cost. Restricted net positions, those restricted mainly for capital projects and special purposes such as parks, open space, highway equipment, buildings and tax stabilization had a net decrease of \$519,000 primarily due to the on-going building, highway and recreation projects.

*TOWN OF MALTA, NEW YORK*  
*MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)*  
*DECEMBER 31, 2014*

**THE TOWN AS A WHOLE** (continued)

Financial Ratios

Financial ratios are used to assess the financial stability of the Town over an extended period of time. The ratios of working capital and days cash and investment in reserve demonstrate the continuing ability to finance operations with cash. The stability of the current ratio and the liabilities to net assets demonstrate the fact the Town has not financed its working capital and days cash and investment in reserve with an increasing proportion of debt.

“Working Capital” is the amount by which current assets exceed current liabilities. The “Current Ratio”, which compares current assets to current liabilities, is an indicator of the ability to pay current obligations.

	(financial ratios in thousands)	
	<u>2013</u>	<u>2014</u>
Working Capital	\$3,326	\$3,541
Current Ratio	2.70	3.85

“Days Cash and Investments in Reserve” represents the number of days that normal operations could continue with no revenue collection. “Liabilities to Net Position” indicates the extent of borrowing.

	<u>2013</u>	<u>2014</u>
Days Cash and Investments in Reserve	94	84
Net Position to Liabilities	8.4	9.3

Statement of Activities

To aid in the understanding of the Statement of Activities and Changes in Net Position some additional explanation is needed. Particularly, the format is significantly different than the typical Statement of Revenues, Expenditures and Changes in Fund Balance. You will notice that the expenses are listed in the first column with revenues from that particular program reported to the right. The result is net (expense)/revenue. The reason for this kind of format is to highlight

*TOWN OF MALTA, NEW YORK*  
*MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)*  
*DECEMBER 31, 2014*

**THE TOWN AS A WHOLE (continued)**

the relative financial burden of each function on the Town's taxpayers or if it is self-financing through fees and grants. Some of the individual revenue items reported for each function are as follows:

General Government	Traffic Fines, Permits, and Fees
Transportation	CHIPS Capital Grants, Multi-Modal State Aid, Federal Highway Transportation Aid, Developer Contributions and Fuel Charges
Culture and Recreation	Parks and Youth Grants, Developer Recreation Fees, Mitigation Fees, Recreation Program Fees and Contributions
Home and Community Services	Building and Planning Fees, Sewer Charges, Planning Grants and Mitigation Fees

All other governmental revenues are reported as general revenues. It is important to note that all taxes are classified as general revenue even if restricted for a specific purpose.

The table below focuses on the changes in net position (in thousands) of the Town's governmental activities.

	<u>2013</u>	<u>2014</u>
Revenues		
Fees, fines and charges for services	\$3,607	\$ 2,432
Operating grants and contributions	44	24
Capital grants and contributions	1,242	850
Property taxes	2,133	2,183
Franchise taxes	158	159
Town share of County sales taxes	4,245	4,484
Mortgage taxes	867	943
State aid	26	26
Use of money and property	96	85
Disposal of property	144	15
Total revenues	<u>12,562</u>	<u>11,201</u>

**TOWN OF MALTA, NEW YORK**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**DECEMBER 31, 2014**

**THE TOWN AS A WHOLE (continued)**

	<u>2013</u>	<u>2014</u>
Expenses		
General government	1,643	1,657
Public safety	1,843	1,908
Health	395	400
Transportation	4,220	4,439
Economic assistance	22	35
Culture and recreation	1,892	1,937
Home and community service	<u>2,826</u>	<u>2,242</u>
Total expenses	<u>12,841</u>	<u>12,618</u>
Decrease in net position	<u>\$ ( 279)</u>	<u>\$ (1,417)</u>

The Town's total revenues decreased by 10.8% (\$1,361,000) as the Town's total expenses decreased by 1.7% (\$223,000). Significant factors resulting in these changes are as follows:

- Fees, fines and charges for services decreased primarily due to a decrease in escrowed developer project engineering and inspection fees collected relating to ongoing development in the Town of approximately \$434,000 and a decrease in building permit fees of \$235,000 which primarily related to the issuance of a 2013 building permit relating to ongoing development at GlobalFoundries.
- As a result of the Townwide Generic Environmental Impact Statement, approximately \$241,000 and \$967,000 in mitigation fees were received in 2014 and 2013, respectively to mitigate new development impacts to traffic, recreation and open space. Fees received in 2014 were primarily attributable to the Dunkin Donuts, Malta Avenue Professional Offices, Kumar, Lakeview Landings, GlobalFoundries, the Lofts at Saratoga Village Boulevard and other miscellaneous projects. In 2013 the fees were attributable to the Global Foundries TDC Project, Saratoga Hospital Urgent Care Facility, Adirondack Trust, continued Route 9 Development and Lake View Landings.
- Grants and contributions revenues vary from year to year due to the particular projects undertaken and competitiveness of available grant funding. The Zim Smith Trail Connection Project which was completed in 2013 and accounted for \$107,000 in state aid in 2013. In 2014 the Town continued to design traffic improvements for the Round Lake Road Corridor and recognized \$267,000 in federal aid in 2014 (\$167,000 in 2013). Additionally, in 2014 construction began on the Round Lake Preserve and the Town recognized \$193,000 in state aid.

*TOWN OF MALTA, NEW YORK*  
*MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)*  
*DECEMBER 31, 2014*

**THE TOWN AS A WHOLE (continued)**

- Property taxes increased by \$50,000 or 2% as a result of increases in fire protection services contracts, as the Town continues to fund capital and operating needs as identified in the fire protection master plan including the new Downtown shared fire station which opened in 2014. The public approved library referendum provided the library with funding of \$291,000.
- Town share of County sales tax revenue increased in 2014 by \$239,000 or 5.6 % due to a continued upswing in the economy.
- In 2014 the Town's share of mortgage tax increased from \$867,000 in 2013 to \$943,000 primarily relating to a financing and refinancing associated with a few large commercial projects. (Town's annual 10 year average - \$695,000.)
- Engineering consulting services, primarily relating the GlobalFoundries Project, continue to be a major expense of the Town (\$1,256,000 in 2014 and \$1,662,000 in 2013). These costs, which are reflected as home and community expense, are reimbursed by developers through Town managed escrow accounts.
- Additionally, the Town's estimated cost of post employment health benefits on an annual basis is approximately \$443,000.

The Town's Funds

As the Town completed the year, its governmental funds reported a combined fund balance of \$10.3 million, which is below last year's total of \$11.0 million. The combined fund balance of \$10.3 million includes \$ 5.6 million of restricted and committed funds for such items as open space protection, parks, highway equipment, buildings, road projects, mitigation projects, capital projects and tax stabilization. The Town has also assigned \$1,038,000 of its fund balance towards the Town's post employment health insurance obligation. With prudent spending and sound budgeting techniques, the Town has been able to minimize the fluctuation in the Town's fund balances. The Town also completed construction of a new Town Highway Garage in 2013 which was funded with \$1,100,000 from reserves and assigned fund balances, \$880,000 from unassigned fund balance, \$680,000 from the issuance of debt and \$237,000 in budgetary operating transfers.

**TOWN OF MALTA, NEW YORK**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**DECEMBER 31, 2014**

**THE TOWN AS A WHOLE (continued)**

The following schedule presents a summary of the combined statement of revenues and expenditures of the Town's governmental funds for the fiscal years ended December 31, 2013 and 2014.

Combined Statement of Revenues and Expenditures (In Thousands)

	<u>2013</u>	<u>2014</u>
Revenues		
Real property taxes	\$ 2,133	\$ 2,183
Non-property tax items	4,404	4,643
Departmental income	3,838	2,327
Fines and forfeitures	369	311
State and federal aid	1,312	1,518
Other general revenues	<u>516</u>	<u>234</u>
Total revenues	<u>\$12,572</u>	<u>\$11,216</u>
Program Expenditures		
General government support	\$ 3,824	\$ 1,401
Public safety	1,838	1,911
Health	394	399
Transportation	2,430	2,806
Economic assistance	22	35
Culture and recreation	1,096	2,054
Home and community	2,562	1,954
Employee benefits	1,069	1,051
Debt Service	<u>261</u>	<u>326</u>
Total expenses	<u>\$13,496</u>	<u>\$11,937</u>

The Town's total fund revenues decreased by 10.8% (\$1,356,000) in 2014 while the Town's total fund expenditures decreased by 11.6 % (\$1,559,000). The significant factors resulting in these changes are as follows:

- Town share of County sales tax increased 5.6% in 2014 as discussed previously.
- The Town increased the fire protection tax levy as a result of increases in fire protection services contracts as the Town continues to fund capital and operating needs as identified in the fire protection master plan. The public approved library referendum provided the library funding of \$291,000.
- In 2014 the Town incurred approximately \$488,000 towards the construction of the

*TOWN OF MALTA, NEW YORK*  
*MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)*  
*DECEMBER 31, 2014*

**THE TOWN AS A WHOLE (continued)**

Round Lake Preserve which was funded with a NYS Environmental Protection Fund grant.

- Approximately \$628,000 was incurred in 2014 to expand the LFTC recreational field complex.
- In 2014 the Town continued designing traffic improvements for the Round Lake Road Corridor in the amount of \$334,000 and recognized \$267,000 in federal aid towards those efforts.
- The highway garage was completed in 2013 with \$2,469,000 being incurred in construction costs.
- As discussed previously, engineering consulting services, primarily relating to the GlobalFoundries Project, continue to be a major home and community type expenditure of the Town (\$1,256,000 in 2014 and \$1,662,000 in 2013).

Budgetary Highlights:

Over the course of the year, the Town Board revised the Town's budget numerous times. These budget amendments fall into three categories. The first category includes amendments for encumbrances that are carried forward from the prior year. The second category includes changes that the Town Board approves between intradepartment line items and between departments line items for unforeseen expenditures and to prevent budget overruns. Finally, the Town provides for the appropriation of unappropriated cash surplus, unanticipated revenues and reserve funds.

In 2014 Town amended its budget for the following significant transactions:

- Authorized supplemental appropriations of \$1,391,250 and related developer contributions for inspection services relating to the construction of the GlobalFoundries nanotechnology facility and other development projects in the Town
- Authorized supplemental appropriations for a Route 9 Planning study at an estimated cost of \$40,000 of which \$30,000 will be funded with a CDTC grant
- Authorized supplemental appropriations of \$25,000 for veterans, cultural and recreation programs which will be funded with grant monies

*TOWN OF MALTA, NEW YORK*  
*MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)*  
*DECEMBER 31, 2014*

**THE TOWN AS A WHOLE** (continued)

- Authorized supplemental appropriations for highway drainage improvements in the amount of \$233,000 to be funded from the unappropriated highway fund balance
- Authorize \$145,000 in culvert improvements with transfers from the culvert reserve
- Amended the 2014 Adopted Budget for 2013 encumbrances totaling \$197,000

**CAPITAL ASSET AND DEBT ADMINISTRATION**

Capital Assets:

At the end of 2014, the Town had \$81.5 million invested in a broad range of capital assets, including land and improvements, buildings and improvements, infrastructure, and equipment,

Capital Assets at Year-end

	(In Thousands)	
	<u>2013</u>	<u>2014</u>
Land	\$ 2,112	\$ 2,115
Land improvements	4,506	4,506
Buildings and improvements	12,323	12,446
Infrastructure	57,227	61,365
Equipment	5,034	5,284
Work in progress	<u>308</u>	<u>1,660</u>
 Totals	 <u>\$81,510</u>	 <u>\$87,376</u>

Current year's major additions included (in thousands):

Purchase of highway and other equipment	\$ 331
Resurfacing and reconstruction of Town roads	820
Park planning and construction	1,034

**TOWN OF MALTA, NEW YORK**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**DECEMBER 31, 2014**

**CAPITAL ASSET AND DEBT ADMINISTRATION (continued)**

Traffic improvements planning and design	334
New highway garage lift	87
Other miscellaneous additions	20
Infrastructure dedicated to Town from local developers	<u>3,613</u>
	<u>\$ 6,239</u>

Major capital projects and acquisitions planned for 2015 are as follows (in thousands):

Round Lake Road Corridor Improvements	\$ 4,750
Completion of 2014 park projects	\$ 1,177
Road resurfacing projects	\$ 720
Highway equipment	\$ 250
Facilities and parks equipment	\$ 50

The Town's intention is to finance the majority of these and future capital projects with current budgetary appropriations, existing capital reserves and unappropriated fund balance, mitigation fees, and grants.

Debt:

The Town's debt policy and State law limits the amount of general obligation debt that the Town can issue to 7% of the average full value assessment of all taxable property within the Town over the last five years. In 2008 the Town issued \$3,400,000 in serial bonds to finance a portion of the community center expansion project. These twenty year bonds bear interest at 3.915% and as of December 31, 2014 \$2,660,000 in bonds were outstanding for this series. In order to perform the necessary improvements to Downtown Sewer District #1, the Sewer District issued bonds in 2005 in the amount of \$100,000 bearing interest at 4% which were purchased by the Town's Highway Capital Equipment Reserve. As of December 31, 2014, \$10,000 in bonds were outstanding relating to this project. These bonds are interfund borrowings that are eliminated in the statement of net position. In January 2013 the Town issued \$680,000 in serial bonds to finance a portion of the cost of the new highway garage project. These ten year bonds bear interest ranging from .70% to 2.40%. As of December 31, 2014 \$620,000 in bonds were outstanding for this series

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The Town's elected and appointed officials considered many factors when setting the 2015 budget and tax rates. One of those factors is the economy. The Town is poised to experience growth at a nominal pace both from a commercial and residential standpoint due to the on-going

**TOWN OF MALTA, NEW YORK**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**DECEMBER 31, 2014**

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES (continued)**

development at the Luther Forest Technology Campus. Property assessments for fire protection increased from \$2,263 million in 2014 to \$2,293 million in 2015 primarily due to the nano-technology facility. The Town estimates its population has grown from its 2010 census count of 14,765.

These factors, along with national and regional trends, were taken into account when adopting the Town's budget for 2015. Projected 2015 estimated revenues were \$9.3 million as compared to \$8.9 million in the adopted 2014 budget. A general town tax levy of \$235,000 was provided to fund the library and the service award program for the volunteer ambulance workers. There will be no highway tax for the fourteenth consecutive year and the Town's fire protection tax rate will be \$.8283 per thousand resulting in a levy of \$1,899,000.

Budgeted expenditures have increased from \$9.5 million to \$9.7 million which includes an annual appropriation of \$291,000 for library services as set forth in referendum approved by Town residents. The Town believes good budgeting and effective management will enable the Town to finance the programs it currently offers and offset the effect that inflation might have on program costs. Included in the 2015 adopted budget are the following items:

- COLA salary increases, rising employee benefit costs and staffing changes
- Infrastructure maintenance, general road repairs and snow removal costs
- Building maintenance costs, technology improvements and miscellaneous equipment
- Park and recreation planning, improvements and maintenance
- Community planning and code enforcement
- Library services

If these estimates are realized, the Town's fund balance is expected to decrease by approximately \$390,000 in 2015. Except for the capital projects previously identified in the Capital Asset section of this discussion and the Townwide bulk refuse pickup budgeted at an estimated cost of \$31,000, the Town has not added any major programs or initiatives to the 2015 budget.

**CONTACTING THE TOWN'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with an overview of the Town's financial resources and to demonstrate the Town's accountability for the monies it receives. If you have any questions about this report or need additional information, please contact the Town Comptroller's Office at the Town of Malta, 2540 Route 9, Malta, New York 12020.

INDEPENDENT AUDITOR'S REPORT

To the Members of the Town Board  
Town of Malta, New York

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Malta, New York, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Malta, New York, as of December 31, 2014, and the respective changes in financial position and, the respective budgetary comparison for the Town-wide General Fund, the Town Outside of Village General Fund, the Town Outside of Village Highway Fund, the Library Fund and the Fire Protection Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 1-13 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Malta, New York's basic financial statements. The graphs presented on pages 66 and 67 are presented for purposes of additional analysis and are not a required part of the basic financial statements. They have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated April 10, 2015 on our consideration of the Town's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Town's internal control over financial reporting and compliance.

Toski & Co., CPAs, P.C.

Williamsville, New York  
April 10, 2015

**TOWN OF MALTA, NEW YORK**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2014**

**ASSETS**

Current assets:	
Cash and cash equivalents	\$2,904,851
Other receivables	484,949
State and federal receivables	498,914
Due from other governments	712,505
Prepaid expenses	130,167
Inventory	<u>52,210</u>
Total current assets	<u>4,783,596</u>
Noncurrent assets:	
Restricted assets	
Cash, cash equivalents and investments	6,562,183
Service award	79,670
Capital assets, net of accumulated depreciation	
Land	2,115,084
Infrastructure and land improvements, net	42,028,375
Work in Progress	1,660,412
Buildings, property and equipment, net	<u>10,747,739</u>
Total noncurrent assets	<u>63,193,463</u>
Total assets	<u>\$67,977,059</u>

**LIABILITIES**

Current liabilities:	
Accounts payable and accrued liabilities	\$ 664,580
Due to other governments	220,942
Unearned revenues and deposits	125,340
Benefits payable	30,810
Current portion of bonds	<u>200,000</u>
Total current liabilities	<u>1,241,672</u>
Noncurrent liabilities:	
Benefits payable	2,230,358
Bonds	<u>3,080,000</u>
Total long-term liabilities	<u>5,310,358</u>
Total liabilities	<u>6,552,030</u>

**COMMITMENTS AND CONTINGENCIES**

**NET POSITION**

Net investment in capital assets	53,271,610
Restricted for:	
Open space, parks and recreation	1,306,031
Building	18,390
Transportation	166,102
Tax stabilization	376,424
Ensuuing year's budget	390,683
Unrestricted	<u>5,895,789</u>
Total net position	<u>61,425,029</u>
Total liabilities and net position	<u>\$67,977,059</u>

See accompanying notes and independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION*  
*FOR THE YEAR ENDED DECEMBER 31, 2014*

<u>Governmental Activities</u>	<u>Expenses</u>	<u>Fees, Fines and Charges for Services</u>	<u>Program Revenues Operating Grants and Contributions</u>	<u>Capital Fees Grants and Contributions</u>	<u>Net (Expenses) Revenues</u>
General Government	\$ 1,656,311	\$ 354,959	\$ -	\$ 5,854	\$(1,295,498)
Public Safety	1,908,177	3,780	-	-	(1,904,397)
Health	400,124	-	-	-	(400,124)
Transportation	4,439,180	44,924	-	490,603	(3,903,653)
Economic Assistance	35,391	-	9,125	-	(26,266)
Culture and Recreation	1,936,573	299,897	15,159	353,434	(1,268,083)
Home and Community Services	<u>2,242,267</u>	<u>1,728,698</u>	<u>-</u>	<u>-</u>	<u>(513,569)</u>
Total governmental activities	<u>\$12,618,023</u>	<u>\$ 2,432,258</u>	<u>\$ 24,284</u>	<u>\$ 849,891</u>	<u>(9,311,590)</u>
 <u>General Revenues</u>					
Property Taxes					2,182,996
Franchise Taxes					158,941
Town Share of County Sales Taxes					4,484,241
Mortgages Taxes					943,037
State Aid					25,627
Use of Money and Property					84,896
Disposal of Property					<u>15,071</u>
Total general revenues					<u>7,894,809</u>
Change in net position					(1,416,781)
Net position, beginning					59,231,728
Contributed infrastructure					<u>3,610,082</u>
Net position, ending					<u>\$61,425,029</u>

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 COMBINED BALANCE SHEET - GOVERNMENTAL FUNDS  
 DECEMBER 31, 2014

ASSETS	Townwide	Town	Town	Total	Library	Fire	Total	Other	Total
	General	Outside Village General	Outside Village Highway	Combined General		Protection	Capital Projects	Governmental Funds	
Cash and cash equivalents	\$1,082,970	\$686,532	\$686,269	\$2,455,771	\$ -	\$27,739	\$50,312	\$18,012	\$2,551,834
Other receivables	294,542	233,828	108,321	636,691	-	31,500	-	-	668,191
State and Federal receivables	264,903	-	250	265,153	-	-	233,761	-	498,914
Due from other governments	186,936	111,000	414,569	712,505	-	-	-	-	712,505
Due from other funds	60,301	-	-	60,301	-	-	-	-	60,301
Prepaid expenses	70,151	21,536	38,480	130,167	-	-	-	-	130,167
Restricted cash, cash equivalents and investments	499,652	4,336,698	859,966	5,696,316	-	-	876,267	-	6,572,583
Inventory	1,027	-	51,183	52,210	-	-	-	-	52,210
Total assets	\$2,460,482	\$5,389,594	\$2,159,038	\$10,009,114	\$ -	\$59,239	\$1,160,340	\$18,012	\$11,246,705

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 COMBINED BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED)  
 DECEMBER 31, 2014

	Townwide General	Town Outside Village General	Town Outside Village Highway	Total Combined General	Library	Fire Protection	Total Capital Projects	Other Governmental Funds	Total
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>									
<b>Liabilities</b>									
Accounts payable and accrued liabilities	\$93,288	\$218,400	\$139,868	\$451,556	\$ -	\$917	\$56,686	\$2,305	\$511,464
Due to other governments	189,442	-	-	189,442	-	31,500	-	-	220,942
Unearned revenues and deposits	85,912	14,428	25,000	125,340	-	-	-	-	125,340
Due to other funds	-	-	-	-	3,432	-	4,918	-	8,350
Compensated absences	13,995	11,217	3,087	28,299	-	-	-	-	28,299
<b>Total liabilities</b>	<b>382,637</b>	<b>244,045</b>	<b>167,955</b>	<b>794,637</b>	<b>3,432</b>	<b>32,417</b>	<b>61,604</b>	<b>2,305</b>	<b>894,395</b>
Deferred inflows of Resources	88,984	-	-	88,984	-	-	-	-	88,984
<b>COMMITMENTS AND CONTINGENCIES</b>									
<b>Fund Balances</b>									
Nonspendable	71,177	21,536	89,663	182,376	-	-	-	-	182,376
Restricted	172,568	327,255	309,478	809,301	-	-	1,057,646	-	1,866,947
Committed	-	3,698,466	-	3,698,466	-	-	-	-	3,698,466
Assigned	581,520	1,098,292	1,591,942	3,271,754	-	26,822	41,090	15,707	3,355,373
Unassigned	1,163,596	-	-	1,163,596	(3,432)	-	-	-	1,160,164
<b>Total fund balances</b>	<b>1,988,861</b>	<b>5,145,549</b>	<b>1,991,083</b>	<b>9,125,493</b>	<b>(3,432)</b>	<b>26,822</b>	<b>1,098,736</b>	<b>15,707</b>	<b>10,263,326</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$2,460,482</b>	<b>\$5,389,594</b>	<b>\$2,159,038</b>	<b>\$10,009,114</b>	<b>\$ -</b>	<b>\$59,239</b>	<b>\$1,160,340</b>	<b>\$18,012</b>	<b>\$11,246,705</b>

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -  
 GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2014

REVENUES AND OTHER FINANCING SOURCES	Townwide General	Town		Town Combined General	Library	Fire Protection	Total Capital Projects	Other Governmental Funds	Total
		Outside Village General	Town Outside Village Highway						
Revenues									
Real property taxes	\$8,108	\$ -	\$ -	\$8,108	\$219,811	\$1,863,271	\$ -	\$5,845	\$2,097,035
Real property taxes items	12,091	-	-	12,091	67,674	6,196	-	-	85,961
Non-property tax items	1,819,406	399,776	2,424,000	4,643,182	-	-	-	-	4,643,182
Departmental income	293,260	1,904,053	625	2,197,938	-	-	1,450	127,052	2,326,440
Intergovernmental charges	28,845	-	53,289	82,134	-	3,780	-	600	86,514
Use of money and property	56,484	12,549	13,574	82,607	83	313	1,236	57	84,296
Licenses and permits	7,734	-	-	7,734	-	-	-	-	7,734
Fines and forfeitures	311,358	-	-	311,358	-	-	-	-	311,358
Sale of property and compensation for loss	5,733	5,702	18,209	29,644	-	-	-	-	29,644
Miscellaneous local sources	21,158	3,790	730	25,678	-	-	-	-	25,678
State aid	938,575	25,627	94,265	1,058,467	-	-	192,908	-	1,251,375
Federal aid	-	-	-	-	-	-	266,871	-	266,871
<b>Total Revenues</b>	<b>3,502,752</b>	<b>2,351,497</b>	<b>2,604,692</b>	<b>8,458,941</b>	<b>287,568</b>	<b>1,873,560</b>	<b>462,465</b>	<b>133,554</b>	<b>11,216,088</b>
Other Financing Sources									
Transfers in	107,800	-	-	107,800	-	-	1,466,406	-	1,574,206
<b>Total Other Financing Sources</b>	<b>107,800</b>	<b>-</b>	<b>-</b>	<b>107,800</b>	<b>-</b>	<b>-</b>	<b>1,466,406</b>	<b>-</b>	<b>1,574,206</b>
<b>Total Revenues and Other Financing Sources</b>	<b>\$3,610,552</b>	<b>\$2,351,497</b>	<b>\$2,604,692</b>	<b>\$8,566,741</b>	<b>\$287,568</b>	<b>\$1,873,560</b>	<b>\$1,928,871</b>	<b>\$133,554</b>	<b>\$12,790,294</b>

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -  
 GOVERNMENTAL FUNDS, (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2014

EXPENDITURES AND OTHER FINANCING USES	Townwide General	Town Outside Village General	Town Outside Village Highway	Total Combined General	Library	Fire Protection	Total Capital Projects	Other Governmental Funds	Total
Expenditures									
General government support	\$1,313,786	-	-	\$1,313,786	-	-	\$86,923	-	\$1,400,709
Public safety	23,766	14,726	-	38,492	-	1,872,554	-	-	1,911,046
Health	394,986	3,855	-	398,841	-	-	-	-	398,841
Transportation	163,536	16,575	2,286,682	2,466,793	-	-	333,793	5,768	2,806,354
Economic assistance and opportunity	35,391	-	-	35,391	-	-	-	-	35,391
Culture and recreation	584,658	143,651	-	728,309	291,000	-	1,034,125	-	2,053,434
Home and community services	26,810	1,818,963	-	1,845,773	-	-	-	108,848	1,954,621
Employee benefits	500,936	209,015	341,018	1,050,969	-	-	-	-	1,050,969
Debt service	315,364	-	-	315,364	-	-	-	10,800	326,164
<b>Total Expenditures</b>	<b>3,359,233</b>	<b>2,206,785</b>	<b>2,627,700</b>	<b>8,193,718</b>	<b>291,000</b>	<b>1,872,554</b>	<b>1,454,841</b>	<b>125,416</b>	<b>11,937,529</b>
Other Financing Uses									
Transfers out	56,200	1,517,406	-	1,573,606	-	-	-	600	1,574,206
<b>Total Expenditures and Other Financing Uses</b>	<b>3,415,433</b>	<b>3,724,191</b>	<b>2,627,700</b>	<b>9,767,324</b>	<b>291,000</b>	<b>1,872,554</b>	<b>1,454,841</b>	<b>126,016</b>	<b>13,511,735</b>
Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	195,119	(1,372,694)	(23,008)	(1,200,583)	(3,432)	1,006	474,030	7,538	(721,441)
Fund Balances, Beginning	1,793,742	6,518,243	2,014,091	10,326,076	-	25,816	624,706	8,169	10,984,767
Fund Balances, Ending	\$1,988,861	\$5,145,549	\$1,991,083	\$9,125,493	(\$3,432)	\$26,822	\$1,098,736	\$15,707	\$10,263,326

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
STATEMENT OF FIDUCIARY NET POSITION  
DECEMBER 31, 2014

	<u>Service Award</u>	<u>Agency Funds</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 200,784	\$ 28,482
Interest and other receivables	5	11,667
Investments, at fair value	<u>942,834</u>	<u>-</u>
Total assets	<u>\$1,143,623</u>	<u>\$ 40,149</u>
<b>LIABILITIES</b>		
Agency liabilities	<u>\$ -</u>	<u>\$ 40,149</u>
Total liabilities	<u>\$ -</u>	<u>\$ 40,149</u>
<b>NET POSITION</b>		
Held in trust for service award benefits	<u>\$1,143,623</u>	<u>\$ -</u>

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
 FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Service Award</u>
<b>ADDITIONS</b>	
Contributions:	
Employer	\$ <u>126,000</u>
Total contributions	<u>126,000</u>
Investment earnings:	
Net decrease in fair value of investments	(44,622)
Interest, dividends and capital gain distributions	<u>53,055</u>
Total investment earnings	<u>8,433</u>
Total additions	<u>134,433</u>
<b>DEDUCTIONS</b>	
Benefits	45,033
Administrative expenses	<u>14,015</u>
Total deductions	<u>59,048</u>
Change in net position	75,385
Net position, beginning	<u>1,068,238</u>
Net positions, ending	<u>\$ 1,143,623</u>

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 BUDGETARY COMPARISON STATEMENT - TOWNWIDE GENERAL FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Adopted Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Adjustments (a)</u>	Variance Favorable (Unfavorable)
<b>REVENUES AND OTHER FINANCING SOURCES</b>					
Revenues					
Real property taxes	\$8,075	\$8,075	\$8,108	\$ -	\$33
Real property taxes items	13,800	13,800	12,091	-	(1,709)
Non-property tax items	1,744,000	1,765,000	1,819,406	-	54,406
Departmental income	334,500	334,500	293,260	-	(41,240)
Intergovernmental charges	300	300	28,845	-	28,545
Use of money and property	51,700	51,700	56,484	-	4,784
Licenses and permits	5,000	7,000	7,734	-	734
Fines and forfeitures	378,000	378,000	311,358	-	(66,642)
Sale of property and compensation for loss	2,000	3,500	5,733	-	2,233
Miscellaneous local sources	2,000	27,000	21,158	-	(5,842)
State aid	628,800	631,300	938,575	-	307,275
<b>Total Revenues</b>	<u>3,168,175</u>	<u>3,220,175</u>	<u>3,502,752</u>	<u>-</u>	<u>282,577</u>
Other Financing Sources					
Transfers in	73,950	73,950	107,800	(35,200)	(1,350)
<b>Total Revenues and Other Financing Sources</b>	<u>\$3,242,125</u>	<u>\$3,294,125</u>	<u>\$3,610,552</u>	<u>(\$35,200)</u>	<u>\$281,227</u>

(a) - Represents amount transferred to post-employment benefits

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 BUDGETARY COMPARISON STATEMENT - TOWNWIDE GENERAL FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2014

	Adopted Budget	Final Budget	Actual	Encumbrances	Variance Favorable (Unfavorable)
<b>EXPENDITURES</b>					
General government support	\$1,352,588	\$1,377,164	\$1,313,786	\$15,108	\$48,270
Public safety	15,454	25,951	23,766	-	2,185
Health	397,854	396,204	394,986	-	1,218
Transportation	179,906	184,147	163,536	3,000	17,611
Economic assistance and opportunity	29,102	44,102	35,391	-	8,711
Culture and recreation	617,975	620,952	584,658	448	35,846
Home and community services	34,200	34,200	26,810	-	7,390
Employee benefits	539,800	553,950	500,936	-	53,014
Debt service	316,000	316,000	315,364	-	636
<b>Total Expenditures</b>	<b>3,482,879</b>	<b>3,552,670</b>	<b>3,359,233</b>	<b>18,556</b>	<b>174,881</b>
Other Financing Uses					
Transfers out	35,200	56,200	56,200	-	-
<b>Total Expenditures and Other Financing Uses</b>	<b>3,518,079</b>	<b>3,608,870</b>	<b>3,415,433</b>	<b>18,556</b>	<b>174,881</b>
Revenues and Other Financing Sources Over (Under) Expenditures	(275,954)	(314,745)	195,119	(53,756)	456,108
Budgetary earnings and provisions for reserves	19,800	19,800	-	-	(19,800)
Fund balance appropriated	256,154	294,945	-	-	(294,945)
Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	\$ -	\$ -	\$195,119	(\$53,756)	\$141,363

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 BUDGETARY COMPARISON STATEMENT - TOWN OUTSIDE VILLAGE GENERAL FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Adopted Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Adjustments</u>	Variance Favorable (Unfavorable)
<b>REVENUES</b>					
Non-property tax items	\$380,000	\$380,000	\$399,776	\$ -	\$19,776
Departmental income	504,300	1,895,550	1,904,053	-	8,503
Use of money and property	10,100	10,100	12,549	-	2,449
Sale of property and compensation for loss	-	5,000	5,702	-	702
Miscellaneous local sources	1,000	10,200	3,790	-	(6,410)
State aid	28,500	28,500	25,627	-	(2,873)
Federal aid	-	30,000	-	-	(30,000)
<b>Total Revenues</b>	<u>\$923,900</u>	<u>\$2,359,350</u>	<u>\$2,351,497</u>	<u>\$ -</u>	<u>(\$7,853)</u>

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 BUDGETARY COMPARISON STATEMENT - TOWN OUTSIDE VILLAGE GENERAL FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Adopted Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Encumbrances</u>	Variance Favorable (Unfavorable)
<b>EXPENDITURES AND OTHER FINANCING USES</b>					
Expenditures					
General government support	\$10,000	\$ -	\$ -	\$ -	\$ -
Public safety	15,401	15,901	14,726	-	1,175
Health	4,455	3,955	3,855	-	100
Transportation	24,000	29,000	16,575	-	12,425
Culture and recreation	185,700	175,200	143,651	-	31,549
Home and community services	588,039	2,163,075	1,818,963	52,623	291,489
Employee benefits	236,000	254,210	209,015	-	45,195
Total Expenditures	1,063,595	2,641,341	2,206,785	52,623	381,933
Other Financing Uses					
Transfers out	72,000	1,517,406	1,517,406	-	-
Total Expenditures and Other Financing Uses	1,135,595	4,158,747	3,724,191	52,623	381,933
Revenues Over (Under) Expenditures and Other Financing Uses	(211,695)	(1,799,397)	(1,372,694)	(52,623)	374,080
Budgetary earnings and use/provisions for reserves	19,900	1,372,520	-	-	(1,372,520)
Fund balance appropriated	191,795	426,877	-	-	(426,877)
Revenues Over (Under) Expenditures and Other Financing Uses	\$ -	\$ -	(\$1,372,694)	(\$52,623)	(\$1,425,317)

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 BUDGETARY COMPARISON STATEMENT - TOWN OUTSIDE VILLAGE HIGHWAY FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Adopted Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Adjustments</u>	Variance Favorable (Unfavorable)
Non-property tax items	\$2,365,000	\$2,344,000	\$2,424,000	\$ -	\$80,000
Departmental income	-	-	625	-	625
Intergovernmental charges	48,000	48,000	53,289	-	5,289
Use of money and property	11,200	11,200	13,574	-	2,374
Sale of property and compensation for loss	-	-	18,209	-	18,209
Miscellaneous local sources	100	100	730	-	630
State aid	85,600	85,600	94,265	-	8,665
<b>Total Revenues</b>	<b>\$2,509,900</b>	<b>\$2,488,900</b>	<b>\$2,604,692</b>	<b>\$ -</b>	<b>\$115,792</b>

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 BUDGETARY COMPARISON STATEMENT - TOWN OUTSIDE VILLAGE HIGHWAY FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Adopted Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Adjustments Encumbrances</u>	<u>Variance Favorable (Unfavorable)</u>
<b>EXPENDITURES</b>					
Transportation	\$2,193,500	\$2,573,336	\$2,286,682	\$3,978	\$282,676
Employee benefits	381,000	375,140	341,018	-	34,122
	-----	-----	-----	-----	-----
Total Expenditures	2,574,500	2,948,476	2,627,700	3,978	316,798
	-----	-----	-----	-----	-----
Revenues Over (Under) Expenditures and Other Financing Uses	(64,600)	(459,576)	(23,008)	(3,978)	432,590
Budgetary earnings and use/provisions for reserves	48,300	193,727	-	-	(193,727)
Fund balance appropriated	16,300	265,849	-	-	(265,849)
	-----	-----	-----	-----	-----
Revenues Over (Under) Expenditures and Other Financing Uses	\$ -	\$ -	(\$23,008)	(\$3,978)	(\$26,986)
	=====	=====	=====	=====	=====

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 BUDGETARY COMPARISON STATEMENT - LIBRARY FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Adopted Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Adjustments</u>	Variance Favorable (Unfavorable)
<b>REVENUES</b>					
Real property taxes	\$219,324	\$219,324	\$219,811	\$ -	\$487
Real property taxes items	71,676	71,676	67,674	-	(4,002)
Use of money and property	-	-	83	-	83
<b>Total Revenues</b>	<b>291,000</b>	<b>291,000</b>	<b>287,568</b>	<b>-</b>	<b>(3,432)</b>
<b>EXPENDITURES</b>					
Culture and recreation	291,000	291,000	291,000	-	-
<b>Total Expenditures</b>	<b>291,000</b>	<b>291,000</b>	<b>291,000</b>	<b>-</b>	<b>-</b>
Revenues Over (Under) Expenditures	-	-	(3,432)	-	(3,432)
Fund balance appropriated	-	-	-	-	-
Revenues Over (Under) Expenditures	\$ -	\$ -	(\$3,432)	\$ -	(\$3,432)

See accompanying notes and independent auditor's report

TOWN OF MALTA, NEW YORK  
 BUDGETARY COMPARISON STATEMENT - FIRE PROTECTION FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2014

	Adopted Budget	Final Budget	Actual	Adjustments	Variance Favorable (Unfavorable)
<b>REVENUES</b>					
Real property taxes	\$1,863,270	\$1,863,270	\$1,863,271	\$ -	\$1
Real property taxes items	6,100	6,100	6,196	-	96
Intergovernmental charges	3,780	3,780	3,780	-	-
Use of money and property	350	350	313	-	(37)
Total Revenues	1,873,500	1,873,500	1,873,560	-	60
<b>EXPENDITURES</b>					
Public safety	1,747,500	1,747,500	1,746,554	-	946
Volunteer service award program	126,000	126,000	126,000	-	-
Total Expenditures	1,873,500	1,873,500	1,872,554	-	946
Revenues Over (Under) Expenditures	-	-	1,006	-	1,006
Fund balance appropriated	-	-	-	-	-
Revenues Over Expenditures	\$ -	\$ -	\$1,006	\$ -	\$1,006

See accompanying notes and independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS*  
*DECEMBER 31, 2014*

Note 1      Summary of Significant Accounting Policies

The Town of Malta, New York, (the "Town") which was established in 1802, is governed by its Town Code and other general laws of the State of New York. The Town Board, which is the governing body of the Town, consists of the Supervisor and four voting councilpersons, all elected. The Town Supervisor serves as the chief executive and fiscal officer. The Town Board has also established the Office of the Town Comptroller to assist the Town Board in the management of the Town.

The Town provides various services which include public safety, fire protection and emergency services, maintenance of Town roads (including construction, repair and snow removal), street lighting, parks and recreation, a community center, library, home and community services, economic assistance and other general services. The accounting policies of the Town conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standards setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the Town's significant accounting policies:

a)      Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the Town, b) organizations for which the primary government is financially accountable, and c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth in GASB Statements #14, #39 and #61.

The decision to include a potential component unit in the Town's reporting entity is based on several criteria set forth in GASB Statements including legal standing, fiscal dependency and financial accountability.

In 2010 the GlobalFoundries/Town of Malta Foundation, Inc ("Foundation") was established which had been agreed to by the Town and GlobalFoundries, US, Inc. The Foundation provides a perpetual fund, the interest earned from which will be used to provide tangible benefits of a public nature to diverse groups located in whole or in part within the Town of Malta including, but not limited to: not-for-profit corporations; charitable organizations; community arts and theater; community historical sites and events; education; and sports and recreation. The Board of Directors of the Foundation shall consist of five (5) directors to be comprised as follows: the Town Board of the Town of Malta shall designate two (2) such directors (the "**Malta Directors**");

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 1      Summary of Significant Accounting Policies, continued

Globalfoundries U.S. Inc. shall designate two (2) such directors (the “**Globalfoundries Directors**”); and, the remaining director shall be elected by majority vote of the Malta Directors and the Globalfoundries Directors; provided, however, that such director be a person who shall reside, work or own a business within the Town of Malta. The Foundation will prepare a separate financial report that includes financial statements and required supplementary information. The Foundation report may be obtained by writing to the Foundation, P.O. Box 2914, Malta, New York 12020.

Based on the application of the aforementioned criteria, the Town has determined it has no component units including the Foundation.

b)      Basis of Presentation

The Town’s financial statements are presented on a government-wide, governmental fund and fiduciary fund basis in accordance with GASB Statement #34 - Basic Financial Statements and Management’s Discussion and Analysis for State and Local Governments, GASB Statement #54 - Fund Balance Reporting and Government Fund Type Definitions, GASB Statement #63 Financial Reporting of Deferred Outflows/Inflows of Resources, and GASB Statement #65- Items Previously Reported as Assets and Liabilities. As a result these financial statements include a management discussion and analysis of the Town’s overall financial position and results of operations, financial statements prepared using full accrual accounting for all of the Town’s activities including infrastructure (roads, bridges, culverts, sewers etc.) and a change in the focus of fund financial statements to major funds.

Government-wide Financial Statements

The government-wide financial statements present aggregated information for the overall government, excluding activities reported in fiduciary funds, on a full accrual, economic resource basis. This government-wide focus is more on the sustainability of the Town as an entity and the change in the Town’s net position resulting from the current year’s activities. Internal fund transactions, including, but not limited to, operating transfers, receivables and payables have been eliminated. Government-wide financial statements include a statement of net position and a statement of activities and changes in net position.

The statement of net position recognizes all current and non-current assets including capital assets as well as long-term debt and obligations. The Town’s net position is

See independent auditor’s report

**TOWN OF MALTA, NEW YORK**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**DECEMBER 31, 2014**

Note 1      Summary of Significant Accounting Policies, continued

reported in three parts - investments in capital assets; restricted net position due to legal limitations imposed on their use by legislation or external restrictions by other governments; and unrestricted net position. The statement of activities presents a comparison between direct expenses (including depreciation) and related program revenues for each function of the Town's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Indirect expenses for centralized services are allocated among the Town's programs and functions using appropriate allocation methods such as payroll costs and square footage. Program revenues include charges paid by the recipient for the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. The Town's primary program revenues are court fines, building permits, planning fees, sewer fees and recreational program charges. Revenues which are not classified as program revenues are presented as general revenues and consist primarily of property, sales and franchise taxes, investment earnings, and mortgage tax receipts.

Basic Financial Statements - Fund Financial Statements

The fund financial statements provide information about the Town's funds. The operations of each fund are accounted for within a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues, and expenditures. The focus of governmental fund financial statements is on major funds rather than reporting funds by fund type with each major fund presented in a separate column. Non-major funds are aggregated and presented in a single column. The following funds are used by the Town:

- \*      Townwide General Fund - is the Town's primary operating fund and it is used to account for all financial resources and expenditures not accounted for and reported in another fund.
- \*      Town Outside Village General Fund - used to account for and report the proceeds of specific revenues sources which are restricted by statute to expenditure on the area of the Town outside the Village for such as items as recreation, building and planning services other than debt service and capital projects.
- \*      Town Outside Village Highway Fund – used to account for and report the proceeds of specific revenue sources which are restricted by Highway Law Section 277 to expenditure for highway repairs and improvements, culverts,

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 1      Summary of Significant Accounting Policies, continued

machinery, snow removal, and miscellaneous highway related items for the area of the Town outside the Village other than debt service and capital projects.

- \* Library Fund - established to account for and report the proceeds of specific revenues sources which are restricted for the purpose of library expenditures other than debt service and capital projects.
- \* Fire Protection Fund - established to account for and report the proceeds of specific revenues sources which are restricted for fire protection expenditures other than debt service and capital projects.
- \* Water Supply Fund - established to account for and report the proceeds of specific revenues sources which are restricted for the purpose of water supply expenditures other than debt service and capital projects.
- \* Lighting District Fund - established to account for and report the proceeds of specific revenues sources which are restricted for the purpose of lighting expenditures other than debt service and capital projects for the Rosebay/Larkspur, Rum Cherry, Ermine Lair and Burton Meadows Lighting Districts.
- \* Sewer District Fund - established to account for and report the proceeds of specific revenues sources which are restricted for the purpose of sewer expenditures other than capital projects for a portion of the Downtown area and the southern portion of the Town, generally known as the Malta Downtown Sewer District #1 and Malta Sewer District #2, respectively.
- \* Capital Projects Fund - The capital projects fund is used to account for financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects ongoing as of December 31, 2014 relate to recreational improvement projects and highway road improvements projects.

Fiduciary Fund Financial Statements

The fiduciary fund financial statements include a statement of fiduciary net position and a statement of changes in fiduciary net position. Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Town programs. The Town has the following fiduciary funds:

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 1      Summary of Significant Accounting Policies, continued

- \*      Service Award - established to account for the assets of the Town's Volunteer Firefighter Service Award Program.
- \*      Agency - established to account for the assets held in trust by the Town.

c)      Basis of Accounting

Government-wide and Fiduciary Fund Financial Statements

The government-wide and fiduciary fund financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time the liabilities are incurred regardless of when the related cash flow takes place. Nonexchange transactions, in which the Town receives value without directly giving equal value in return, include property, sales, franchise, and mortgage taxes, fines, grants and donations. On an accrual basis, revenue from nonexchange transactions is recognized in the fiscal year for which the taxes are levied or the underlying transaction takes place. Revenues from grants and donations are recognized in the fiscal year in which the eligibility requirements have been satisfied. This approach differs from the manner in which governmental fund financial statements are prepared. The governmental fund financial statements are reconciled to the government-wide financial statements in Note 9 to the financial statements.

Governmental Fund Financial Statements

Governmental fund financial statements are prepared using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when they are susceptible to accrual, i.e., both measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable except that principal and interest on indebtedness are not recognized as expenditures until paid. Capital assets are recorded as expenditures and depreciation is not recorded.

Allocations of costs are not recognized in the governmental funds. In applying the susceptible-to-accrual concept under the modified accrual basis, the Town considers all revenues available if they are collected within six months of the year end and are available to pay obligations of the current period.

For reimbursements due for State and Federal Aid funded projects, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be

See independent auditor's report.

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 1      Summary of Significant Accounting Policies, continued

expended on the specific purpose or project before any amounts will be paid to the Town; therefore, revenues are recognized based upon the expenditures incurred. In the other, monies are virtually unrestricted as to the purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are generally reflected as revenues at the time of receipt.

The primary non-property tax revenue item is the Town's share of County sales tax which is recorded as revenue when it is received by the County from the State and available for distribution to the Town. Sales tax revenue is allocated to the Townwide General fund, the Town Outside Village General fund and the Town Outside Village Highway fund based upon the Town's adopted budget.

d)      Budgetary Data

General Budget Process - Prior to October 1 of each year, the Budget Officer submits to the Town Clerk and the Town Board a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the sources of financing. Public workshops and a public hearing are conducted to obtain taxpayers' comments. Prior to November 20, the budget is adopted by the Town Board. The Town Board must approve all modifications of the budget. For year end financial reporting, adjustments are made to actual results to conform to modified budget classifications and reflect year end encumbrances.

Budget Basis of Accounting - Budgets are adopted annually on a basis consistent with generally accepted accounting principles. Appropriations authorized for the current year are increased by the amount of encumbrances carried forward from the prior year.

e)      Accounts Receivable

Accounts receivable are carried at original amount due less an estimate made for doubtful receivables based on a review of all outstanding amounts on a periodic basis. Management determines if an allowance for doubtful accounts is needed by identifying troubled accounts and by using historical experience applied to an aging of accounts as well as regularly evaluating individual receivables and considering financial condition, credit history, and current economic conditions. Accounts receivable are written off when deemed uncollectible. Recoveries of accounts receivable previously written off are recorded as income when received. Management has deemed that an allowance for doubtful accounts of \$959,811 is necessary at December 31, 2014 relating to the agreement between the Town and Luther Forest Technology Campus Economic

See independent auditor's report.

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 1      Summary of Significant Accounting Policies, continued

Development Corporation for the current and long-term maintenance of the roads and related amenities within the Campus. An allowance for doubtful accounts has also been established for outstanding court fines and rental receivable of \$153,697 as of December 31, 2014.

f)      Inventory and Prepaid Items

Inventory, consisting of salt, gasoline and books, is valued at the lower of cost, (first-in, first-out method) or market.

Payments to vendors for costs such as insurance, retirement and memberships that apply to future accounting periods are recorded as prepaid assets.

g)      Capital Assets and Depreciation

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed assets are reported at estimated fair market value at the time received. Infrastructure such as roads and streets, including related drainage systems, sewage collection systems and Town owned bridges and culverts are capitalized.

Capital assets with a minimum depreciable basis of \$5,000 are depreciated in the government-wide financial statements using the straight-line method with capital assets below this threshold being expensed in the year acquired. Estimated useful lives of the various classes of depreciable assets are as follows: buildings - 15 to 30 years, building improvements - 10 to 30 years, land improvements - 15 to 20 years, infrastructure - 12 to 30 years, machinery and equipment - 10 to 20 years, vehicles and trucks - 5 to 10 years, and equipment and furniture - 5 to 15 years.

h)      Deferred Outflows/Inflows of Resources

GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, and GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, defined and classified deferred outflows of resources and deferred inflows of resources. A deferred outflow of resources is a consumption of net assets that applies to future period(s), and as such, will not be recognized as an outflow of resources (expense/expenditure) until that time. A deferred inflow of resources is an acquisition of net assets that applies to future period(s), and as such, will not be recognized as an inflow of resources (revenues) until that time.

See independent auditor's report.

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 1      Summary of Significant Accounting Policies, continued

i)      Revenue Recognition - Property Taxes

Taxes for Town purposes are based on Town budget requirements. Taxes are collected by the Town until April 1. Taxes collected are first applied to the Town levy and then subsequently to the County levy. The County is responsible for all outstanding taxes as of April 1<sup>st</sup>. The following calendar pertains to Town real property taxes:

Valuation date	January 1
Taxable status date	March 1
Exemption filing deadline	March 1
Final roll filed	July 1
Date taxes due	January 1
Date penalty period begins	February 1

In June 2011 New York State passed Chapter 97 of Laws of 2011 (Tax Cap Law). This law applies to all local governments in New York State. The Tax Cap Law restricts the amount of real property taxes that may be levied by the Town in a particular year. The growth in annual levy is limited to the lesser of two percent or the annual change in the national unadjusted consumer price index for all urban consumers, subject to certain limited exceptions and adjustments. The Town Board, by board resolution, may override the tax cap levy.

j)      Compensated Absences

Town employees are granted vacation, personal and sick leave in varying amounts. In the event of termination or upon retirement, an employee is entitled to payment for accumulated vacation leave at their current rate of pay. The liability for accumulated vacation and related benefits has been recorded in accordance with GASB Statement #16. No payment is made for accumulated personal or sick leave, therefore no liability has been recorded.

k)      Fund Balances

Non-spendable fund balance includes amounts that cannot be spent because they are either not in spendable form or are legally or contractual required to be maintained intact. These amounts include prepaid items and inventories.

Restricted fund balance includes amounts restricted by constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or

See independent auditor's report.

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 1      Summary of Significant Accounting Policies, continued

regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.

Committed fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town Board and contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance includes amounts that are constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed. Assigned fund balances include funds that are legally mandated to be accounted for separately as well amounts that have been contractually obligated by the Town or designated by the Town Board for the ensuing year's budget or for a specific purpose.

Unassigned fund balance represents fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the general fund.

For projects undertaken by the Town that have resources available from multiple sources and categories, resources are first spent from the highest constraint level possible.

The Town also recognizes four competing needs which must be balanced to in order to be successful:

- Provide quality services to our residents
- Maintain public facilities and infrastructure
- Recruit, train and retain employees that meet our goal of excellent service
- Maintain fiscal integrity

All four are as equally important as the other, therefore neglecting any one or placing more importance on another will negatively impact the Town's overall goals. In order to ensure the fiscal strength of the Town while at the same time limiting the accumulation of fund balance so that service, maintenance and personnel issues can be addressed, the Town will attempt to maintain an amount equivalent to at least two (2) months of general operating expenditures as unreserved fund balance, but will also take into account anticipated future capital improvements and repairs (ie, road infrastructure improvements). In the event of an emergency situation or due to legislative mandates that materially effects the Town's financial operations, the Town may need to reduce the unrestricted fund balance below the targeted minimum, but the Town will attempt to replenish these amounts within the next two fiscal years.

See independent auditor's report.

**TOWN OF MALTA, NEW YORK**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**DECEMBER 31, 2014**

Note 1 Summary of Significant Accounting Policies, continued

- l) Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded for budgetary control purposes, is employed in general, special revenue and capital projects funds. Encumbrances are reported as restrictions, commitments or assignments of fund balances since they do not constitute expenditures or liabilities. Expenditures for such commitments are recorded in the period in which the liability is incurred.

Significant encumbrances were included in the reporting of fund balance for the following:

	<u>General</u>	<u>Town Outside Village General</u>	<u>Town Outside Village Highway</u>	<u>Capital Projects</u>
Restricted For:				
Parks and Recreation	\$ -	\$ -	\$ -	\$1,143,891
Committed For:				
Transportation	\$ -	\$ -	\$ 3,978	\$ 37,709
Home and Community	\$ -	\$ 52,623	\$ -	\$ -
Assigned For:				
General Government	\$ 18,556	\$ -	\$ -	\$ -

- m) Contributed Infrastructure

Road infrastructure and parkland improvements that have been determined to be in compliance with the Town's Code are accepted by the Town from developers.

Additionally, the Town is obligated by law to accept and assume ownership of abandoned sewer systems. This infrastructure is recorded at estimated fair value and reflected as contributed infrastructure in the statement of activities.

During 2014 the Town accepted and assumed ownership of infrastructure with an estimated fair value of \$3,610,082.

- n) Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect amounts reported therein. Due to the inherent uncertainty involved in making estimates, actual results reported could differ from the estimates.

See independent auditor's report.

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 1 Summary of Significant Accounting Policies, continued

o) Subsequent Events

The Town has evaluated subsequent events or transactions occurring through the date the financial statements were available to be issued.

Note 2 Credit Risk, Concentration of Credit Risk and Interest Rate Risk

The Town's written investment policy was adopted by the Town Board and is governed by State statutes. Town monies must be deposited in FDIC insured commercial banks or trust companies located within the State. Authorized investments include demand accounts, certificates of deposit, obligations of the United States of America, obligations guaranteed by agencies of the United States of America, obligations of the State of New York, local municipalities, school districts or district corporations, public authorities, certificates of participation, obligations of the Town but only with monies in a reserve fund. Collateral is required for demand accounts and certificate of deposits at 100 percent of all deposits not covered by federal deposit insurance.

The Volunteer Firefighter Service Award Program is governed by a separate investment policy adopted by the Town Board. Both the Town Board and the Village of Round Lake Board are responsible for the investment of the Service Award Program's assets in accordance with the investment policy. Service award program contributions may be invested in the following types of investments: money market accounts, obligations of the United States of America, obligations of agencies of the United States of America, mutual funds investing in any type of fixed income investments, mutual funds or trusts investing in stocks of United States Companies considered blue chip stocks, allowed to include Mid Cap, Small Cap, Global, International and other categories at the discretion of the Town and the Village.

As of December 31, 2014 the Town had the following investments:

<u>Service Award Program</u>	
Money Funds	\$ 200,784
US Equities (Cost Basis \$109,515)	113,005
International Equities (Cost Basis \$107,897)	115,627
Fixed Income (Cost Basis \$155,293)	169,838
Mixed Assets (Cost Basis \$491,888)	484,140
Other Assets (Cost Basis \$59,390)	<u>60,224</u>
Total	<u>\$ 1,143,618</u>

The Volunteer Firefighter Service Award Program fund investments were not covered by Federal Depository Insurance nor collateralized and thus exposed to custodial credit risk. All mutual funds had a Morningstar Associates rating of 3 or higher.

See independent auditor's report.

**TOWN OF MALTA, NEW YORK**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**DECEMBER 31, 2014**

Note 3      Restricted Assets

Restricted assets consist of cash, certificates of deposit, sewer bonds and related receivables:

<u>Fund</u>	<u>Restricted Balance</u>	<u>Restriction</u>
Townwide General	\$ 172,568	Tax Stabilization
	4,232	Land Acquisition
	<u>322,852</u>	Post Employment Health Insurance
	<u>499,652</u>	
 Town Outside Village General	 60,480	 Tax Stabilization
	3,698,466	Mitigation
	310,977	Post Employment Health Insurance
	225,901	Open Space
	<u>40,874</u>	Park
	<u>4,336,698</u>	
 Town Outside Village Highway	 143,376	 Tax Stabilization
	87,669	Road Improvements
	58,412	LFTC Campus
	404,407	Post Employment Health Insurance
	73,027	Highway Equipment Reserve
	<u>93,075</u>	Culvert Repair Capital Reserve
	<u>859,966</u>	
 Capital Projects	 857,877	 Parks
	<u>18,390</u>	Highway Garage
	<u>876,267</u>	
 Total restricted assets	 <u>\$6,572,583</u>	

In 2005 the Town invested \$100,000 of highway equipment reserve funds in bonds for Sewer District #2 improvements. The Town Board established an interest rate of 4% for these bonds dated 2006–2015. This interfund borrowing of \$10,000 as of December 31, 2014 and related interest has been eliminated in the preparation of the statement of net position.

See independent auditor's report.

**TOWN OF MALTA, NEW YORK**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**DECEMBER 31, 2014**

Note 4 Capital Assets and Depreciation

Capital asset activity for the year ended December 31, 2014 was as follows:

	<u>Beginning</u> <u>Balance</u>	<u>Additions</u>	<u>Transfers &amp;</u> <u>Adjustments</u>	<u>Deletions</u>	<u>Ending</u> <u>Balance</u>
Land	\$ 2,112,084	\$ 3,000	\$ -	\$ -	\$ 2,115,084
Land Improvements	4,506,084	-	-	-	4,506,084
Work in Progress	308,113	1,352,299	-	-	1,660,412
Buildings	12,322,692	123,121	-	-	12,445,813
Infrastructure	57,227,216	4,430,360	-	293,095	61,364,481
Equipment	<u>5,033,634</u>	<u>330,480</u>	<u>-</u>	<u>79,995</u>	<u>5,284,119</u>
	<u>\$81,509,823</u>	<u>\$6,239,260</u>	<u>\$ -</u>	<u>\$373,090</u>	<u>\$87,375,993</u>
Less Accumulated <u>Depreciation:</u>	<u>Beginning</u> <u>Balance</u>	<u>Additions</u>	<u>Transfers &amp;</u> <u>Adjustments</u>	<u>Deletions</u>	<u>Ending</u> <u>Balance</u>
Buildings	\$ 3,357,284	\$ 420,206	\$ -	\$ -	\$ 3,777,490
Improvements	1,081,315	216,577	-	-	1,297,892
Infrastructure	20,636,475	2,200,918	-	293,095	22,544,298
Equipment	<u>3,017,548</u>	<u>263,077</u>	<u>-</u>	<u>75,922</u>	<u>3,204,703</u>
	<u>28,092,622</u>	<u>3,100,778</u>	<u>-</u>	<u>369,017</u>	<u>30,824,383</u>
Net capital assets	<u>\$53,417,201</u>	<u>\$3,138,482</u>	<u>\$ -</u>	<u>\$ 4,073</u>	<u>\$56,551,610</u>

Work in progress consists primarily of the design and construction costs for park improvements and road improvements.

Depreciation was charged to the following functions:

General Government	\$ 63,669
Transportation	2,496,036
Culture and Recreation	523,286
Public Safety	6,832
Home and Community Services	<u>10,955</u>
Total depreciation expense	<u>\$3,100,778</u>

See independent auditor's report

**TOWN OF MALTA, NEW YORK**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**DECEMBER 31, 2014**

Note 6 Noncurrent Liabilities

Noncurrent liabilities consist of \$3,400,000 in General Obligation Serial Bonds issued in September 2008 for the Community Center expansion with interest at 3.915% with a final maturity of 2028 and \$680,000 in General Obligation Serial Bonds issued January 2013 for the new Highway Garage with interest ranging from .70%-2.40% with a final maturity of 2024.

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Payments</u>	<u>Ending Balance</u>
General obligation serial bonds	<u>\$3,475,000</u>	<u>\$ -</u>	<u>\$195,000</u>	<u>\$3,280,000</u>

The Town's future bond debt service requirements are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>
2015	\$ 200,000	\$ 114,599	\$ 314,599
2016	\$ 215,000	\$ 108,491	\$ 323,491
2017	\$ 220,000	\$ 101,838	\$ 321,838
2018	\$ 225,000	\$ 94,860	\$ 319,860
2019	\$ 240,000	\$ 87,513	\$ 327,513
2020-2024	\$1,260,000	\$ 310,377	\$1,570,377
2025-2028	<u>\$ 920,000</u>	<u>\$ 92,003</u>	<u>\$1,012,003</u>
Total	<u>\$3,280,000</u>	<u>\$ 909,681</u>	<u>\$4,189,681</u>

Note 7 Unearned Revenues and Deposits

Unearned revenues and deposits consist of developer deposits (\$25,000) and recreational grants, program/rental fees and insurance claims not considered available (\$100,340).

Note 8 Fund Balances

	<u>Townwide General</u>	<u>Town Outside Village General</u>	<u>Town Outside Village Highway</u>	<u>Fire Protection</u>	<u>Capital Projects</u>	<u>Other</u>	<u>Total</u>
Nonspendable:							
Inventory	\$ 1,027	\$ -	\$ 51,183	\$ -	\$ -	\$ -	\$ 52,210
Prepaid	70,150	21,536	38,480	-	-	-	130,166
Restricted for:							
Tax Stabilization	172,568	60,480	143,376	-	-	-	376,424
Building	-	-	-	-	18,390	-	18,390
Equipment	-	-	73,027	-	-	-	73,027
Culverts	-	-	93,075	-	-	-	93,075
Open Space	-	225,901	-	-	259,641	-	485,542
Recreation	-	40,874	-	-	779,615	-	820,489
Committed for:							
Mitigation	-	3,698,466	-	-	-	-	3,698,466
Assigned to:							
2015 Budget	235,880	103,203	51,000	-	-	600	390,683
Health Insurance	322,852	310,977	404,407	-	-	-	1,038,236
Part-town Activities	-	684,112	-	-	-	-	684,112
General Government	18,556	-	-	-	-	-	18,556

See independent auditor's report

**TOWN OF MALTA, NEW YORK**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**DECEMBER 31, 2014**

Note 8

Fund Balances, continued

Highway	-	-	1,078,123	-	31,324	-	1,109,447
LFTC Campus	-	-	58,412	-	-	-	58,412
Land Acquisition	4,232	-	-	-	-	-	4,232
Recreation	-	-	-	-	9,766	-	9,766
Lighting	-	-	-	-	-	3,007	3,007
Sewer	-	-	-	-	-	12,100	12,100
Fire Protection	-	-	-	26,822	-	-	26,822
Unassigned	<u>1,163,596</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(3,432)</u>	<u>1,160,164</u>
Total	<u>\$1,988,861</u>	<u>\$5,145,549</u>	<u>\$1,991,083</u>	<u>\$26,822</u>	<u>\$1,098,736</u>	<u>\$12,275</u>	<u>\$10,263,326</u>

Nonspendable

Inventory – represents amounts equivalent to the amount of inventory on hand which is not considered to be in spendable form.

Prepaid – represent amounts equivalent to prepaid expenditures which are not considered in spendable form.

Restricted

Tax Stabilization Reserve - Pursuant to General Municipal Law, Section 6-e, the Town has established a Contingency and Tax Stabilization Reserve.

Building Capital Reserve – Pursuant to General Municipal Law, Section 6-c, the Town has established a Building Capital Reserve to finance the cost of future Town building improvement projects and the new highway garage.

Highway Equipment Reserve - Pursuant to General Municipal Law, Section 6-c, the Town has established a highway equipment reserve.

Culvert Repair Capital Reserve - Pursuant to General Municipal Law, Section 6-d, the Town has established a culvert repair capital reserve.

Open Space Capital Reserve - Pursuant to General Municipal Law, Section 6-c, the Town has established an Open Space Capital Reserve to finance the acquisition, development, preservation and protection of open spaces, agricultural lands, water resources, trails, plant and wild life habitat, scenic views and vistas located within the Town including their development rights.

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 8      Reserved Fund Balances, continued

Recreation Town Outside Village General - Pursuant to General Municipal Law, Section 6-c, the Town has established a Park Capital Reserve for purpose of providing sufficient, well-located, active and passive recreational opportunities for Town residents.

Open Space Capital Project – Monies transferred from the Open Space Reserve to a capital projects fund to develop Towns lands along Round Lake as a park.

Recreation Capital Project – Contributions specifically designated combined with monies allocated from recreation park and mitigation fees in a capital projects fund for the further development of the LFTC recreational field complex.

Committed

Mitigation – Monies obligated for mitigation associated with future land development as a result of Town Board adopted SEQR determination. The balance of these mitigation funds as of December 31, 2014 were visual \$1,110,244, recreation \$1,482,184, open space \$65,315, traffic \$921,548 and planning \$119,175.

Assigned

Health Insurance – Monies designated by Town Board resolution toward the Town’s post-employment health care benefit obligation.

Luther Forest Technology Campus ( “LFTC”) – Monies assigned for highway related expenditures for the roads within the LFTC project pursuant to planned development legislation and associated agreements.

Land Acquisition – Monies assigned for brush control land acquisition.

Significant Encumbrances

The Town has significant encumbrances outstanding at year end consisting primarily of professional fees for updating the Town-wide generic environmental impact statement of \$52,623, engineering fees for highway road improvements of \$41,687 and construction contracts for recreational improvements of \$1,143,891.

See independent auditor’s report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 9

Reconciliation of Governmental Fund Balances to Net Position and Net Changes in Fund Balances – Total Government Funds to Change in Net Position of Governmental Activities

The “total fund balances” of the Town’s governmental fund balances differ from the “net position” of governmental activities reported in the statement of net position primarily due to differences from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheets.

Reconciliation of governmental fund balances to net position:

Governmental fund balances	\$ 10,263,326
Reflect capital assets net of accumulated depreciation	56,551,610
Eliminate interfund investment for sewer improvements	(10,400)
Reflect outstanding bonds	(3,280,000)
Record Post Employment liability	(2,230,358)
Recognize unearned fine revenues and accrued interest	53,692
Reflect volunteer service award programs	77,159
Government activities net position	<u>\$ 61,425,029</u>
Net changes in fund balances – total government funds	\$ (721,441)
Capitalize capital assets acquisitions and improvements	6,239,260
Contributed capital assets	(3,610,082)
Record depreciation expense, net	(3,100,778)
Reflect loss on disposal of fixed assets	(4,073)
Payments on bonds	195,000
Recognize other post employment benefits expense	(443,160)
Recognize accrued and prepaid expense, interfund debt service and deferred revenues	28,493
Change in net position of governmental activities	<u>\$ (1,416,781)</u>

Capital assets that are to be used in governmental activities that are purchased or constructed are reported as expenditures in governmental funds. However, the statements of net position includes those capital assets of the Town as a whole and the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense in the statement of activities as well as the gain or loss on the disposal of the fixed assets.

Non-current liabilities applicable to the Town’s governmental activities are not due and payable in the current period and accordingly not reported as fund liabilities. All liabilities, both current and non-current are reported in the statement of net position including other post employment

See independent auditor’s report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 9            Reconciliation of Governmental Fund Balances to Net Position and Net Changes in Fund Balances – Total Government Funds to Change in Net Position of Governmental Activities, continued

benefits. Repayment of bond principal is reported as an expenditure in governmental funds, but for the Town as a whole, the principal payments reduce the liabilities in the statement of net assets and do not result in an expense in the statement of activities.

Note 10           Retirement Benefits

Plan Description

The Town participates in the New York State and Local Employees' Retirement System and the Public Employees' Group Life Insurance Plan (Systems). These are cost-sharing multiple-employer retirement systems. The Systems provide retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York (Comptroller) serves as sole trustee and administrative head of the Systems. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the Systems and for the custody and control of the funds. The Systems issue a publicly available financial report that includes financial statements and required supplementary information. The Systems' report may be obtained by writing to the New York State and Local Retirement Systems, 110 State Street, Albany, NY 12244 or may be found at <http://www.osc.state.ny.us/retire/publications/index.php>.

Funding Policy

The Systems are noncontributory except for employees who joined after July 27, 1976 who contribute 3% of their salary for the first ten years of membership in the System and employees who joined on or after January 1, 2010 who generally contribute 3% of their salary for their entire length of service, and on or after April 1, 2012 who generally contribute between 3% and 6% (based on annual wage) for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the rates expressed used in computing the employers' contributions. The Town's required contributions for the current year and two preceding years, which represent 100% of the contributions required for each year, were as follows:

	<u>Contribution</u>
2014	\$433,236
2013	\$458,611
2012	\$315,649

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 10 Retirement Benefits, continued

Chapter 260 of the Laws of 2004, Chapter 57 of the Laws of 2010 and Chapter 57 of the Laws of 2013 of the State of New York were enacted to allow local employers to bond or amortize a portion of their retirement bill for a period of years. These laws require participating employers to make payments on a current basis, while bonding or amortizing existing unpaid amounts relating to the System's fiscal years ending March 31, 2005 through 2013. The Town elected to make full payment of their retirement bills.

Note 11 Post Employment Benefits

In accordance with GASB Statement #45 - Accounting for Post-Employment Benefits, the following information has been summarized from the Town's actuarial report since the Town provides post-employment benefits to its employees and retirees:

Plan Types

The Town offers the Capital District Physician Health Plan, the New York State Health Plan and the MVP Gold Medicare Advantage Plan.

Eligibility

If hired prior to January 1, 1996, an employee is eligible for post employment benefits at age 55 with ten years of service. If hired on or after January 1, 1996 and prior to July 1, 2008, an employee is eligible for benefits at age 55 with twenty years of service. If hired on or after July 1, 2008 and prior to January 1, 2012, an employee is eligible for benefits at age 62 with twenty years of service. If hired as a non-union employee after January 1, 2012, an employee is eligible for benefits at age 65 with thirty years of service.

Benefits/Cost Sharing

For all employees hired prior to January 2, 1990, the Town pays 100% of the "designated plan" medical premium. For all employees hired on or after January 2, 1990 and prior to January 3, 2002, the Town pays 90% of the "designated plan" medical premium. For all employees hired on or after January 3, 2002, the Town pays 85% of the "designated plan" medical premium. For all non-union employees only hired after January 1, 2009 (2011 for the Highway Union) the Town pays 80% of the "designated plan" medical premium. For all non-union employees hired after January 1, 2012, the Town pays of the "designated plan" 80% of the full cost of the single insurance plan. 75% of the full cost of the two person insurance plan and 69% of the full cost of the family insurance plan.

Spouse and Surviving Spouse Benefit

The Town pays a percentage of the medical premium according to the above schedule for retirees. Surviving spouses can continue coverage for life and are required to contribute

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 11 Post Employment Benefits, continued

25% of the medical premium. However, non-union employees hired after January 1, 2012 are required to contribute 100% of the monthly premium.

Annual Per Person Covered Medical Premiums

<u>Plan</u>	<u>As of January 1, 2013</u>
CDPHP	\$6,567
NYS Health Plan	\$4,271
MVP Gold	\$3,118

Medicare Part B

The Town reimburses the retiree for payment of Medicare Part B Premium which was \$1,259 for 2013. Additionally, the Town reimburses the retiree for payment of the Medicare Part B premium for their Medicare eligible spouse during the retiree's lifetime. Non-union employees hired after January 1, 2012 will not receive Medicare Part B reimbursements in retirement.

In accordance with GASB Statement #45 - Accounting for Post-Employment Benefits, the following information has been summarized from the Town's actuarial reports for the years ended December 31, 2013 and 2014:

<u>Annual OPEB Cost and Net OPEB Obligation</u>	<u>12/31/13</u>	<u>12/31/14</u>
Annual Required Contribution (ARC)	\$ 557,721	\$ 584,694
Interest on net OPEB Obligation	54,137	71,488
Adjustment to ARC	<u>(76,748)</u>	<u>(101,347)</u>
Annual OPEB Cost	535,110	554,835
Contributions Paid	<u>101,332</u>	<u>111,675</u>
Increase in net OPEB Obligation	433,778	443,160
Net OPEB Obligation, beginning of year	<u>1,353,420</u>	<u>1,787,198</u>
Net OPEB Obligation, end of year	<u>\$1,787,198</u>	<u>\$2,230,358</u>

The annual OPEB Cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal years ending 2013 and 2014 are as follows:

<u>Fiscal Year Ending</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>	<u>Covered Payroll</u>	<u>OPEB Cost % of Pay</u>
2013	\$535,110	18.9%	\$1,787,198	\$1,856,822	28.82%
2014	\$554,835	20.1%	\$2,230,358	\$1,893,958	29.30%

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 11 Post Employment Benefits, continued

Funded Status and Funding Progress

Actuarial Valuation Date	1/1/2013	1/1/2014
Actuarial Value of Assets (a)	\$ -	\$ -
Actuarial Accrued Liability (AAL) (b)	\$5,725,624	\$6,201,282
Unfunded AAL (UAAL) (b-a)	\$5,725,624	\$6,201,282
Funded Ratio (a/b)	0.0%	0.0%
Covered Payroll (c)	\$1,856,822	\$1,893,958
UAAL as a Percentage of Payroll (AAL) ((b-a)/c)	308.36%	327.42%

Methods and Assumptions

Interest Rate	4.00%
2013 Medical Trend Rate	10.00%
Ultimate Medical Trend rate	5.00%
Year Ultimate Medical Trend Rate Reached	2023
Actuarial Cost Method	Entry Age Normal
Remaining Amortization Period at 12/31/13	28 Years
Annual Payroll Increase	2.00%

The annual OPEB cost was charged to the following functions:

General Government	\$147,638
Transportation	213,211
Culture and recreation	20,883
Home and Community Services	<u>61,428</u>
Total	<u>\$443,160</u>

In November 2011 the Town Board assigned \$868,668 of the Town's fund balance towards the Town's net other post-employment benefit obligation and set aside the corresponding amount in designated cash. In October 2012 the Town Board approved the use of \$320,000 of this designated cash to finance the new highway garage and intends on replenishing the amount over ten years. In 2014 the Town replenished \$32,830 of this amount (\$82,985 replenished in 2013) and assigned an additional \$75,000 (\$291,000 in 2013) towards the Town's post-employment benefit obligations.

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 12 Volunteer Firefighter Service Award Program

Plan Description

In connection with the Town's fire protection service contracts with the Village of Round Lake and a local volunteer fire company, the Town/Village, by mandatory referendum, implemented a volunteer firefighter service award program effective January 1, 1999 pursuant to Article 11-A of the General Municipal Law. The program provides municipally-funded pension-like benefits to facilitate the recruitment and retention of active volunteer firefighters. The program is a defined benefit retirement plan covering active volunteer firefighters who have annually earned 50 service credits and who are at least 18 years of age. For each year of active volunteer firefighter service credit earned, a monthly service award of \$10 up to a maximum monthly payment of \$400 is paid to the volunteer beginning at age 65 for ten years or for the volunteer's lifetime, whichever is greater. Additionally, credit for prior service was awarded for the years 1990 through 1998 up to a maximum of 5 years for all eligible volunteer firefighters. Prior service benefits were amortized and funded by the Town. In December 2007 the Town/Village, by mandatory referendum, amended the program to provide a monthly service award of \$20 for years beginning January 1, 2008. As of December 31, 2013 one hundred forty-nine (149) volunteer firefighters participate in the program.

Funding Policy

The Town's funding policy is to provide for periodic contributions at actuarially determined rates that are designed to accumulate sufficient assets to pay benefits when due. The contribution rate is determined using the attained age normal frozen initial liability cost method. Under this cost method, there are two components to the annual cost each year. The first component, the "normal" cost component, is equal to the level of annual payment required to fund the portion of the current participants' projected benefits based on their service credit earned after the effective date of the service award program and before entitlement age. The second component, the annual amortization cost component, equals the level of annual payments required to fund over the amortization period(s), the participants' benefits, if any, based on 1) the service credit earned before the effective date of the service award program or service credit earned after the attainment of entitlement age or 2) plan amendments that create an immediate unfunded liability and are required to be amortized. The amortization period for liability for service after the entitlement age is three (3) years. Under the attained age normal frozen initial liability cost method, actuarial gains and losses are amortized over the future years of firefighting service before entitlement age for the group of firefighters participating in service award program on the valuation date.

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 12 Volunteer Firefighter Service Award Program, continued

Actuarial Assumptions

Significant actuarial assumptions used in the valuation are as follows:

- \* An investment rate of return of 6.0%
- \* All participants survive to entitlement age and earn 50 points in each year
- \* Lump sum distributions upon entitlement age sufficient to purchase a ten year continuous and certain life annuity
- \* Present value increases in monthly service award payment due to service credit earned in a year after the year in which a participant reaches the entitlement are amortized over 3 years at 6.0%.

Fiduciary Investment and Control

Service credit is determined by the Town/Village Board, based on information certified to the Town/Village board by each fire company having members who participate in the program. Each fire company must maintain all required records for the program.

The Town/Village board has retained and designated Penflex, Inc. to assist in the administration of the program. Disbursements of program assets for the payment of benefits or administrative expenses must be approved the Town. The Town/Village is required to retain an actuary to determine the amount of the sponsor's contributions to the plan. The actuary retained by the sponsor for this purpose is Penflex, Inc.

Program assets are required to be held in trust by LOSAP legislation, for the exclusive purpose of providing benefits to participants and their beneficiaries or for the purpose of defraying the reasonable expenses of the operation and administration of the program. The trust agreement is dated May 1999, and the trustee is Town Board/Village Board of Trustees. Authority to invest program assets is vested in Service Award Program Investment Policy. Subject to restrictions in the program document, program assets are invested in accordance with a statutory "prudent person" rule.

In accordance with GASB Statement #27 - Accounting for Pensions by State and Local Governments, the following information has been summarized from the actuarial reports of the Town's Volunteer Firefighter Service Award Program for the years ended December 31, 2013 and 2012:

See independent auditor's report

**TOWN OF MALTA, NEW YORK**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**DECEMBER 31, 2014**

Note 12 Volunteer Firefighter Service Award Program, continued

Annual Service Award Program Cost and Net Pension Asset

	<u>2013</u>	<u>2012</u>
Normal Program Cost	\$ 81,987	\$ 85,365
Post EA Service Cost	28,807	26,461
Administration Fees	<u>7,412</u>	<u>7,994</u>
Total required contribution	118,206	119,820
Interest on net pension asset	(4,394)	(4,155)
Adjustment to annual required contribution	<u>5,758</u>	<u>5,339</u>
Annual Service Award Program Cost	119,570	121,004
Contributions Made	<u>126,000</u>	<u>125,000</u>
Increase in net pension asset	6,430	3,996
Net pension asset beginning of year	<u>73,240</u>	<u>69,244</u>
Net pension asset end of year	<u>\$ 79,670</u>	<u>\$ 73,240</u>

Present Value of Accrued Benefits and Assets Available for Benefits

	<u>2013</u>	<u>2012</u>	<u>2011</u>
Present Value of Accrued Benefits			
Retirees currently receiving benefits	\$ 343,347	\$335,787	\$295,461
Terminated volunteers entitled to but not yet receiving benefits	207,318	158,166	119,946
Active volunteer firefighters	<u>492,020</u>	<u>453,166</u>	<u>431,867</u>
Total present value of accrued benefits	1,042,685	947,119	847,274
Net assets available for benefits	<u>1,071,513</u>	<u>975,563</u>	<u>801,456</u>
(Over)Unfunded actuarial liability	<u>\$ (28,828)</u>	<u>\$ (28,444)</u>	<u>\$ 45,818</u>

Three-Year Trend Information

Fiscal Year <u>Ending</u>	Annual Program <u>Cost (APC)</u>	Percentage of APC <u>Contribution</u>	Net Program <u>Assets</u>
2011	\$120,900	101%	\$69,244
2012	\$121,004	103%	\$73,240
2013	\$119,570	105%	\$79,670

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 13 Volunteer Ambulance Worker Service Award Program

Plan Description

In connection with the Town's emergency service contract with a local volunteer ambulance company the Town, by mandatory referendum, implemented a volunteer ambulance worker service award program effective January 1, 2001 pursuant to General Municipal Law. The program is a defined benefit retirement plan covering active volunteer ambulance workers who have earned 50 service credits and who are at least 18 years of age. For each year of active volunteer service credit earned, a monthly service award of \$10 up to a maximum monthly payment of \$400 is paid to the volunteer beginning at age 65 for ten years or for the volunteer's lifetime, whichever is greater. Additionally, credit for prior service was awarded for up to a maximum of 5 years for all eligible volunteer ambulance workers. Prior service benefits were amortized and funded over a five year period by the Town. In December 2007, the Town, by mandatory referendum, amended the program to provide a monthly service payment of \$20 and to allow volunteers to continue to earn service credit after retirement age effective January 1, 2008. As of December 31, 2013 twenty-one (21) volunteer ambulance workers participate in the program.

Funding Policy

The Town's funding policy is to provide for periodic contributions at actuarially determined rates that are designed to accumulate sufficient assets to pay benefits when due. The contribution rate is determined using the attained age normal frozen initial liability cost method. Under this cost method, there are two components to the annual cost each year; annual prior service cost and normal cost. The annual prior service cost equals the annual payment required to fund over the prior service funding period, the portion of the current's participants' projected benefits at entitlement age which is based on the service credit volunteer ambulance workers earned before the effective date of the service award program. The "normal" cost component is equal to the level annual payment required to fund the portion of the current participants' projected benefits based on their service credit earned after the effective date of the service award program. The cost is based on the average length of time from the valuation date to the entitlement age for current participants. Under the attained age normal frozen initial liability cost method, actuarial gains and losses are amortized over the future years of volunteer service before entitlement age for the volunteers participating in service award program on the valuation date.

Actuarial Assumptions

Significant actuarial assumptions used in the valuation of the estimated program cost for the referendum are as follows:

See independent auditor's report

**TOWN OF MALTA, NEW YORK**  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
**DECEMBER 31, 2014**

Note 13 Volunteer Ambulance Worker Service Award Program, continued

- \* An investment rate of return of 6.25% (6.50% in 2012)
- \* All participants survive to entitlement age and earn 50 points in each year
- \* Service award benefit payment in form of a straight life annuity

Fiduciary Investment and Control

Service credit is determined by the Town Board, based on information certified to the Town Board by the ambulance squad having members who participate in the program. The ambulance squad must maintain all required records for the program. The New York State Comptroller's Office is responsible for the administration of the program. All service credit records are submitted to a 3<sup>rd</sup> party program administrator that the New York State Comptroller's Office has retained and designated to assist in the administration of the program. Program assets are required to be held in trust by LOSAP legislation, for the exclusive purpose of providing benefits to participants and their beneficiaries or for the purpose of defraying the reasonable expenses of the operation and administration of the program. The New York State Comptroller's Office has established the necessary trust and also is responsible for the investment of the trust's assets.

In accordance with GASB Statement #27 - Accounting for Pensions by State and Local Governments, the following information has been summarized from the actuarial reports of the Town's Volunteer Ambulance Worker Service Award Program for the years ended December 31, 2013 and 2012:

Annual Service Award Program Cost and Net Pension Asset

	<u>2013</u>	<u>2012</u>
Normal Program Cost	\$ 7,088	\$ 8,727
Contribution Timing Adjustment	330	422
Administration Fees (1)	<u>-</u>	<u>-</u>
Total required contribution	7,418	9,149
Interest on net pension obligation	162	172
Adjustment to annual required contribution	<u>(235)</u>	<u>(237)</u>
Annual Service Award Program Cost	7,345	9,084
Contributions Made	<u>7,418</u>	<u>9,149</u>
Decrease in net pension obligation	( 73)	( 65)
Net pension asset obligation, beginning	<u>2,584</u>	<u>2,649</u>
Net pension asset obligation, end	<u>\$ 2,511</u>	<u>\$ 2,584</u>

(1)- Administration fees of \$3,186 in 2013 and \$3,323 in 2012 were paid from the respective excess contributions of those years

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 13 Volunteer Ambulance Worker Service Award Program, continued

Present Value of Accrued Benefits and Assets Available for Benefits

	<u>2013</u>	<u>2012</u>	<u>2011</u>
Present Value of Accrued Benefits			
Retirees currently receiving benefits	\$ 33,581	\$ 31,811	\$ 30,445
Terminated volunteers entitled to but not yet receiving benefits	34,601	33,185	16,935
Active volunteer ambulance workers	<u>87,404</u>	<u>68,497</u>	<u>70,685</u>
Total present value of accrued benefits	155,586	133,493	118,065
Net assets available for benefits	<u>250,466</u>	<u>208,988</u>	<u>179,748</u>
(Over)Unfunded actuarial liability	<u>\$(94,880)</u>	<u>\$(75,495)</u>	<u>\$(61,683)</u>

Three-Year Trend Information

<u>Fiscal Year Ending</u>	<u>Annual Program Cost (APC)</u>	<u>Percentage of APC Contribution</u>	<u>Net Pension Obligation</u>
2011	\$14,999	100%	\$ 2,649
2012	\$ 9,084	100%	\$ 2,584
2013	\$ 7,345	100%	\$ 2,511

Note 14 Deferred Compensation

The Town is a participant in the New York State Deferred Compensation Program (“Plan”) and the New York State Deferred Compensation Board are the trustees of the Plan. The Plan, available to all Town employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseen emergency. The Town invests all amounts of compensation deferred under the Plan, at the direction of the covered employee. All amounts of compensation deferred under the Plan, all property and rights purchased with those amounts, and all income attributable to those amounts are held in trust for the exclusive benefit of the employee and their beneficiaries. In accordance with GASB Statement #32 Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, municipalities should report only those plans in which all assets and income of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries. As a result the market value of the Plan’s assets totaling \$1,973,359 as of December 31, 2014 has not been reported in the fiduciary fund financial statements.

See independent auditor’s report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 15      Operating Transfers and Interfund Balances

During the course of normal operations, the Town records numerous transactions between funds including expenditures for the provision of services as well as transfers between funds to finance various projects. Individual fund operating transfer revenues and expenses arising from these transactions as of December 31, 2014 were as follows:

	<u>Revenues</u>	<u>Expenses</u>	<u>Purpose of Expense</u>
Townwide General Fund	\$ 107,800	\$ 56,200	Town Garage Construction
Town Outside Village General Fund	-	1,517,406	Parks Projects
LFTC Park Capital Project	1,345,406	-	
Highway Garage Project	21,000	-	
Round Lake Preserve	100,000	-	
Water Supply Fund	-	600	Administrative Services
	<u>\$1,574,206</u>	<u>\$ 1,574,206</u>	

Individual fund interfund receivable and payable balances arising from these transactions as of December 31, 2014 were as follows:

	<u>Receivable</u>	<u>Payable</u>
Townwide General Fund	\$ 60,301	\$ -
Round Lake Road Corridor Project	-	4,918
Library Fund	-	3,432
Trust & Agency	-	51,951 (1)
Total	<u>\$ 60,301</u>	<u>\$ 60,301</u>

(1) Amounts collected by the Town Courts in December of 2014 which were transferred to the Town-wide General fund in January 2015 have been reflected as cash and eliminated from the statements of net assets and fiduciary net assets as an interfund transaction.

Note 16      Indirect Cost Allocations

Indirect expenses for centralized services such as building and grounds, postage, computers and insurance have been allocated as follows in the statement of activities:

General Government	\$175,553
Transportation	11,541
Culture and Recreation	154,433
Home and Community Services	<u>9,579</u>
	<u>\$351,106</u>

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 17      Commitments and Contingencies

Litigation

In addition to various lawsuits arising in the normal course of business, including claims for property damage, personal injury and suits contesting assessments, the Town has been named in a lawsuit by a local developer concerning constructed traffic improvements that were in excess of required traffic mitigation fees in the amount of \$288,000.

The Town has also been served with a notice of claim by a current Town employee seeking recovery of compensatory damages including attorney fees in the amount of \$3,100,000 for employment related practices. In March 2015 the Town was served with a complaint, which has been filed with the New York State Division of Human Rights, by this employee which alleges unlawful discriminatory practices in violation of the New York State Human Rights law.

In April 2015 the Town was served a notice of petition by a local developer concerning the applicability of recreation fees in the amount of \$59,190 as well as the applicability of building permit fees at an unspecified amount for his project.

The Town intends to defend all of these claims vigorously. As of December 31, 2014 no adjustments have been made to the financial statements since the Town is unable to reasonably estimate the final outcome of these claims.

Insurance

The Town participates in a self-insurance plan for workers' compensation under County of Saratoga Local Law No. 1 and 2 of 1956, pursuant to Article 5 of the Workers' Compensation Law. The plan, which currently has 54 participants, is open to any eligible municipality or public entity for participation. The County of Saratoga, New York is responsible for administration of the plan and its reserves. The plan purchases commercial insurance for employer's third party suits; the limit is \$1,000,000 with retention of \$10,000. Settled claims have not resulted in a claim against this excess liability coverage since the inception of the plan. All participants make annual payments to the plan based upon historical estimates of the amounts needed to pay prior and current year claims and to establish a reserve for catastrophic losses. For the year ended December 31, 2014 the Town's workers' compensation premium was \$37,612. The Town's annual workers compensation premium is included in the County tax levy for the given fiscal year, therefore no expenditure is reflected in the Town's financial statements for workers' compensation. For the year ended December 31, 2013 (last available information) the plan had a total net deficit of (\$297,000) and an established claim reserve of \$7,753,000. Claims and judgments are recognized consistent with requirements of GASB Statement No. 10 Accounting and Financial Reporting for Risk Financial and Related Insurance Losses, which requires that

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 17      Commitments and Contingencies, continued

claims and judgments be recognized when it is probable that an asset has been impaired or a liability has been incurred, and the amount of loss can be reasonably estimated. Claims liabilities of \$16,775,000 at December 31, 2013, were recorded as accrued liabilities by the County. The Town's share of this liability is not readily available. The County issues a publicly available financial report which may be obtained by writing to the County of Saratoga, 40 McMaster Street, Ballston Spa, New York 12020. The Town contracts with a commercial insurer for property and casualty insurance coverage.

Environmental Concerns

The Town is engaged in many activities (ie, highway maintenance, salt and gasoline storage), in the normal course of operations that are potentially hazardous to the environment. Policies, procedures and safeguards have been implemented by the Town to assist in the protection of the environment. As of December 31, 2014 the Town is not aware of any significant environmental problems that should be disclosed in the financial statements.

Economic Development

In connection with commercial, residential or other economic development, the Town requires the developers/owners to provide the Town with a letter of credit or performance bond at the time of the final submission of the plans to cover the full cost of the improvements. The amount of the letter of credit or performance bond is based upon a construction cost estimate prepared by the developer/owner that is reviewed by the Town's engineers and approved by the Town. The Town called one residential letter of credit in 2011 and has a retained a balance of \$25,000 to guarantee work that was completed in 2012. This amount has been reflected as a deposit as of December 31, 2014. Aside from this one development the Town is not aware of any project for which there is not an adequate letter of credit or performance bond.

The Town has been awarded grants for such purposes as economic development, road construction and recreation which are subject to audit by agencies of the State and federal governments. Such audits may result in disallowance and a request for a return of funds to the federal and State governments. Based upon past audits, the Town believes disallowances, if any, will be immaterial and no adjustments have been made to the financial statements for the year ended December 31, 2014.

Luther Forest Technology Campus Road Project

In 2010 the Town completed the construction of 5.5 miles of roads and related amenities for the Luther Forest Technology Campus which was funded with NYS Multi-modal grants and New

See independent auditor's report

*TOWN OF MALTA, NEW YORK*  
*NOTES TO FINANCIAL STATEMENTS (CONTINUED)*  
*DECEMBER 31, 2014*

Note 17      Commitments and Contingencies, continued

York Economic Development Capital Program grants. The Town also entered into several agreements with the Luther Forest Economic Development Corporation (LFTCEDC) relating to the construction and post construction requirements of the project including such items, but not limited to, permit compliance and monitoring, conveyance, host benefit contributions, infrastructure maintenance and funding. The Luther Forest Technology Campus (“LFTC”) is responsible for providing the necessary revenues to the Town for the current and long-term maintenance of the LFTC interior roads which totaled \$417,000 (\$420,000 for 2013 and \$369,000 for 2012). As of December 31, 2014 LFTC is delinquent on this funding to the Town and the Town has provided an allowance for doubtful accounts of \$960,000 (\$544,000 for 2013).

CK Sanitary Sewer System, Inc

In 2004, CK Sanitary Sewer System, Inc. (“Sewer System”) was abandoned to the Towns of Malta and Clifton Park in accordance with Section 119 of Town Law. The Sewer System consists of all the sewage collection piping, manholes, and pump stations constructed to serve the properties in the service area. Subsequently, sewer districts were formed by both Towns and an inter-municipal agreement was entered into with the Town of Clifton Park relating to the ownership, maintenance and operation of the Sewer System since approximately 80% of the customers of the system are in the Town of Clifton Park. Accordingly, no financial information relating the Sewer System has been reflected in the Town’s financial statements. A copy of this financial report may be obtained by writing to the Town of Clifton Park, 1 Town Hall Plaza, Clifton Park, New York 12065.

Summary financial information of the Sewer System as of December 31, 2013 (2014 information unavailable as of the date of this report) is as follows:

Current assets	\$ 410,380
Current liabilities	\$ 263,455
Fund Balance	\$ 146,925
Revenues	\$ 764,148
Expenditures	\$1,495,058

GlobalFoundries Construction Inspection Services

In connection with the construction of the GlobalFoundries nanotechnology facility, the Town has entered into a construction review and inspection services agreement for which GlobalFoundries is responsible for payment pursuant to the planned development legislation. As of December 31, 2014, there is approximately \$173,000 of services incurred but not paid under this agreement for which the Town has an available escrow balance of \$158,000. The Town received an additional \$308,000 in escrow funding in February 2015.

See independent auditor’s report

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS

To the Members of the Town Board  
Town of Malta, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Malta, New York, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Town of Malta, New York's basic financial statements, and have issued our report thereon dated April 10, 2015.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

### Purpose of this Report

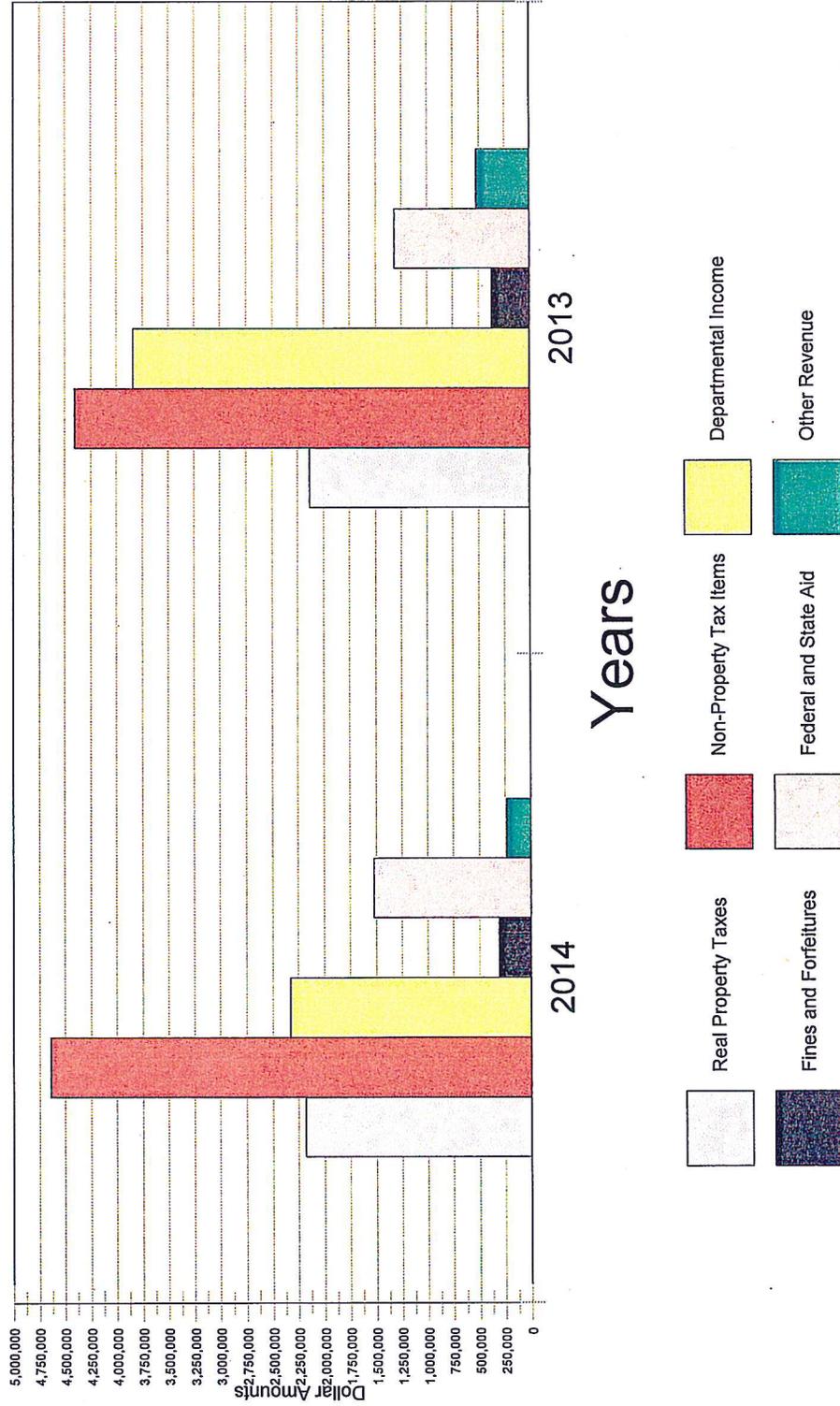
The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Toski & Co., CPAs, P.C.

Williamsville, New York  
April 10, 2015

**SUPPLEMENTARY INFORMATION**

# Town of Malta Revenue Comparison



# Town of Malta Expenditure Comparison

